Minutes

Of the Ordinary Council Meeting

Location: Council Chambers, Municipal Offices

62-68 Ovens Street, Wangaratta

Date: 16 July 2019

Time: 6pm



TABLE OF CONTENTS

	Pa	ge No.
1.	ACKNOWLEDGEMENT OF TRADITIONAL OWNERS	4
2.	OPENING PRAYER	4
3.	PRESENT	4
4.	ABSENT	4
5.	ACCEPTANCE OF APOLOGIES & GRANTING OF LEAVE OF ABSENCE	4
ORDER (OF BUSINESS	4
6.	CITIZEN CEREMONY	4
7.	CONFIRMATION OF MINUTES	4
8.	CONFLICT OF INTEREST DISCLOSURE	5
9.	RECEPTION OF PETITIONS	5
10.	HEARING OF DEPUTATIONS	5
PRESEN	ITATION OF REPORTS	5
11.	COUNCILLOR REPORTS	5
OFFICER	RS' REPORTS	5
12.	EXECUTIVE SERVICES	5
13.	CORPORATE SERVICES	6
13.1	COMMUNITY SATISFACTION SURVEY RESULTS	6
14.	COMMUNITY WELLBEING	15
14.1	COMMUNITY ACCESS AND INCLUSION PLAN 2019-2022	15
15.	INFRASTRUCTURE SERVICES	20
16.	DEVELOPMENT SERVICES	21
16.1	DRAFT WANGARATTA HEALTH PRECINCT STRUCTURE PLAN - CONSIDERATION SUBMISSIONS	_
17.	SPECIAL COMMITTEE REPORTS	30
18.	ADVISORY COMMITTEE REPORTS	30
19.	RECORDS OF ASSEMBLIES OF COUNCILLORS & ADVISORY COMMITTEE REPORT	TS 31
19.1	RECORD OF ASSEMBLY OF COUNCILLORS & ADVISORY COMMITTEE REPORTS	31
20.	NOTICES OF MOTION	34
21.	URGENT BUSINESS	34
22.	PUBLIC QUESTION TIME	34
23.	CONFIDENTIAL BUSINESS	34
24.	CLOSURE OF MEETING	34

1. ACKNOWLEDGEMENT OF TRADITIONAL OWNERS

We acknowledge the traditional owners of the land on which we are meeting including the Bangerang people. We pay our respects to their Elders, past present and emerging and to Elders from other communities who may be here today.

2. **OPENING PRAYER**

Almighty God, we humbly ask thee to bless and guide this council in its deliberations so that we may truly preserve the welfare of the people whom we serve. Amen

3. PRESENT

Councillors:

Mr David Fuller, Mr Dean Rees, Mr Harry Bussell, Mr Harvey Benton, Mr Ken Clarke OAM, Mr Mark Currie, Ms Ashlee Fitzpatrick.

Officers:

Brendan McGrath, Chief Executive Officer; Alan Clark, Director Infrastructure Services; Jaime Chubb, Director Community Wellbeing.

4. ABSENT

Nil.

5. ACCEPTANCE OF APOLOGIES & GRANTING OF LEAVE OF ABSENCE

ORDER OF BUSINESS

6. <u>CITIZEN CEREMONY</u>

Nil.

7. CONFIRMATION OF MINUTES

RESOLUTION:

(Moved: Councillor K Clarke OAM/Councillor H Benton)

That Council read and confirm the Minutes of the Ordinary Meeting of 18 June 2019 as a true and accurate record of the proceedings of the meeting.

Carried

8. CONFLICT OF INTEREST DISCLOSURE

In accordance with sections 77A, 77B, 78 and 79 of the *Local Government Act* 1989 Councillors are required to disclose a 'conflict of interest' in a decision if they would receive, or could reasonably be perceived as receiving, a direct or indirect financial or non-financial benefit or detriment (other than as a voter, resident or ratepayer) from the decision.

Disclosure must occur immediately before the matter is considered or discussed.

9. RECEPTION OF PETITIONS

Nil.

10. HEARING OF DEPUTATIONS

Nil.

PRESENTATION OF REPORTS

11. COUNCILLOR REPORTS

Mayor Dean Rees congratulated Cr Ashlee Fitzpatrick's achievement in being accepted in the "Advanced Leadership Program". Please follow link 16 July 2019 Council Meeting Video and refer to minutes 8.45 to 9.20 to listen to the acknowledgement.

OFFICERS' REPORTS

12. EXECUTIVE SERVICES

Nil.

13. CORPORATE SERVICES

13.1 COMMUNITY SATISFACTION SURVEY RESULTS

Meeting Type: Ordinary Council Meeting

Date of Meeting: 16 July 2019

Author: Media and Communications Coordinator

File No: IC19/163

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to present the results of the 2019 Community Satisfaction Survey (refer attached) which was conducted from 1 February – 30 March 2019.

RESOLUTION:

(Moved: Councillor D Fuller/Councillor A Fitzpatrick)

That Council notes the results of the 2019 Community Satisfaction Survey.

Carried

Background

Council participates in the State-wide Local Government Community Satisfaction Survey. The survey provides feedback about how Council is performing across a number of measures. It also provides Council with a means to fulfil some statutory reporting requirements. The Survey is coordinated by the Department of Environment, Land, Water and Planning (DELWP) and is conducted by JWS Research.

Implications

A major improvement in the score for **Customer Service** was achieved in 2019. The 2019 score for Customer Service was 70, following a score of 64 in 2018. Significant work has gone into improving Council's customer service over the past year. New online tools make it easier for customers to pay bills online and staff are responding to community enquiries more quickly than ever before.

Priority areas for Council to improve and meet the regional and state averages are Advocacy (51) and Community Consultation (53).

Overall Performance was 59, remaining in line with the average for Regional Centres (58) and Victoria (60).

Summary of core measures



Performance Measures	Wangaratta 2019	Wangaratta 2018	Regional Centres 2019	State-wide 2019	Highest score	Lowest score
Overall Performance	59	60	58	60	Aged 65+ years	Aged 35-49 years
Community Consultation (Community consultation and engagement)	53	56	54	56	Aged 65+ years, Aged 18-34 years	Aged 35-49 years
Advocacy (Lobbying on behalf of the community)	51	55	54	54	Aged 65+ years	Aged 35-49 years
Making Community Decisions (Decisions made in the interest of the community)	51	51	52	55	Aged 65+ years	Aged 35-49 years
Sealed Local Roads (Condition of sealed local roads)	57	56	57	56	Aged 65+ years	Aged 18-34 years, Rural Area
Customer Service	70	64	72	71	Urban Area	Rural Area
Overall Council Direction	59	61	52	53	Aged 18-34 years	Aged 35-49 years

Focus areas for coming 12 months

JWS Research recommends that Council focus on the individual service areas that most influence perception of overall performance:

- Decisions made in the interest of the community
- Consultation and engagement
- Condition of sealed local roads

Council should also focus on the areas where current performance can rise to meet the Regional Centres group average:

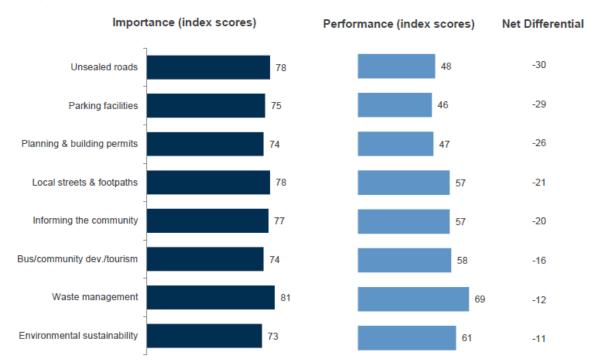
- Parking Facilities
- Planning and Building Permits
- Maintenance of Unsealed Roads

The above three categories were also highlighted because of the gap between the importance placed on them by the community and the perceived performance. See table below.

Individual service areas importance vs performance



Service areas where importance exceeds performance by 10 points or more, suggesting further investigation is necessary:



The recommended action is that Council staff form a committee to address priority areas.

Financial/Economic Implications

The Community Satisfaction Survey was paid for out of the 2018/19 Budget. Costs are listed below:

	2018/2019	This	Variance	to	Comments
	Approved	Proposal	Approved		
	Budget for this		Budget		
	proposal \$	\$	\$		
Revenue/Inco	-	-	-		
me					
Expense	14,000	13,836	(164)		
Net Result	14,000	13,836	(164)		

Legal/Statutory

The Community Satisfaction Survey assists with Council's statutory reporting requirements.

Social

Addressing the areas of need will have a positive social impact.

Environmental/Sustainability Impacts

Council's performance for Environmental Sustainability was 61, which is slightly below the average for Regional Centres (63).

<u>2019 – 2021 Council Plan (2019 Revision)</u>

This report supports the 2019-2021 Council Plan:

Goal

We are Sustainable

We will plan, research and advocate for the future:

By accurately understanding the constraints and opportunities that face our organisation, our community and our region.

Consultation/Communication

Level of public participation	Promises to the public/stakeholders	Tools/Techniques
Inform	Broader community	Council report, website
Consult		
Involve	Selected people who completed survey	Phone interviews
Collaborate		
Empower		

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Options for Consideration

The report is for noting

Conclusion

Council should take heart from the improved score for Customer Service. This improvement happened because of considerable effort by the organisation to address this community concern. A similar approach can be taken to other areas of focus for the next 12 months.

Attachments

1 Community Satisfaction Survey Results 2019

Public Questions

Please follow link <u>16 July 2019 Council Meeting Video</u> and refer to minutes 10.27 to 13.18 for public questions and responses related to Item 13.1 Community Satisfaction Survey Results 2019

13.2 LOAN BORROWINGS 2019/20

Meeting Type: Ordinary Council Meeting

Date of Meeting: 16 July 2019

Author: Manager - Finance

File No: IC19/189

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to provide details of the required borrowings prescribed in the 2018/19 and 2019/20 Budgets as adopted by Council on the 19 June 2018 and 18 June 2019 respectively, and to authorise the Chief Executive Officer to execute any necessary loan documentation.

RESOLUTION:

(Moved: Councillor K Clarke OAM/Councillor M Currie)

That Council:

- 1. Endorse the participation in the Municipal Association Victoria interim funding facility.
- 2. Authorise the Chief Executive Officer to execute any necessary documentation to facilitate the interim loan for \$9,418,000 for the ongoing implementation of the capital works projects detailed in the 2018/19 Budget.
- 3. Authorise the Chief Executive Officer to execute any necessary documentation to facilitate the interim loan for \$2,204,000 for the loan funds for the 2019/20 financial year.
- 4. Authorise the Chief Executive Officer to execute any necessary documentation to transfer the interim loan to the subsequent MAV Local Government Funding Vehicle for \$11,622,000.

Carried

Background

The 2018/19 Budget adopted by Council provides for loan funds totalling \$9,418,000. The loan funds are to fund:

- Cruse Street construction of \$1,700,000
- Hydrotherapy pool of \$6,000,000
- CBD Masterplan: Ovens St & King George of \$1,550,000, and
- CBD Masterplan: Railway Precinct \$168,000

Total new borrowings \$9,418,000

As a result of previous Council decisions and the deferral of projects to the 2019/20 financial year for completion, Council still requires loan funds of \$9,418,000 to fund the projects listed above.

The 2019/20 Budget adopted by Council provides for loan funds totalling \$2,204,000. The loan funds are to fund:

- Cruse St (Stage 2A, 2A Bridge & 2B) of \$300,000
- Aquatics Plan WISAC Development of \$1,322,000
- H P Barr Reserve Western Carpark of \$582,000
 Total new borrowings \$2,204,000

Council is also required to refinance the interim loan taken out during the 2019/20 year of \$11,622,000.

The Local Government Funding Vehicle (LGFV) has sought expressions of interest by 5 July from councils wishing to borrow funds during the 2019/20 financial year.

The LGFV was established by the Municipal Association of Victoria (MAV) in 2014 at the request of councils to provide a cheaper source of funding. In five years, the LGFV has issued approximately 30 per cent of the total Victorian local government debt - providing a lower cost of borrowing for councils and increasing competition in the market, which has resulted in reduced margins from the major banks.

The LGFV is rated Aa2 by Moody's Investor Services, now more highly-rated than the four major banks (Aa3). The LGFV provides funding directly from capital market investors including super funds, insurers and asset managers. Council support of the LGFV is paramount to its ongoing success and maintaining competitive tension in the market. With bank regulations tightening, the benefits of the LGFV are only expected to increase in the future. The LGFV can provide a highly competitive and low-risk loan.

The MAV has called for a non-binding expression of interest in participating in the LGFV during 2019/20. Council officers have notified the MAV of Council's interest in participating in this round of the LGFV process.

In the interim, while the MAV calls for and conducts a non-binding expression of interest to participate in the LGFV process, the Commonwealth Bank of Australia is able to provide Council with an Offer of Finance for a Variable Rate Loan Facility.

The Variable Rate Loan Facility, being the variable interest rate as at the 24 June 2019 will be the 90 day BBSW + a Margin of 0.83%. The Indicative Rate as at the 24 June was a rate of 2.02%. Due to the financial market this rate is subject to change at the time the loan facility is provided to Council.

The Variable Rate Loan Facility will be an interest only loan for 12 months and then revert to a loan through the LGFV.

<u>Implications</u>

Policy Considerations

There are no specific Council policies or strategies that relate to this report.

Financial/Economic Implications

The LGFV interim facility is for a period of up to 12 months and interest only.

Details of the borrowings including interest costs were included in 2018/19 and 2019/20 Budgets.

Analysis suggests that the LGFV will provide Councils with an approximate reduction of 1% in the interest rates compared to a traditional tender process undertaken with the banking sector.

Security for the bond is to comprise a mortgage over the rates of the Council, whilst interest repayments will occur quarterly over the life of the bond, with the principal to be repaid or re-financed at the maturity of a ten year loan.

Legal/Statutory

Section 144 of the Local Government Act 1989 confers upon Council the right to borrow money to enable Council to perform its functions, subject to the principles of sound financial management. A bond is a form of loan for the purposes of Section 144.

Social

The 2018/19 and 2019/20 loan funds allow Council to achieve a positive social benefit that will improve the social sustainability of our community.

Environmental/Sustainability Impacts

The 2018/19 and 2019/20 loan funds allow Council to deliver a number of environmental and sustainability programs and initiatives to the community.

<u>2017 – 2021 Council Plan (2019 Revision)</u>

This report supports the 2017-2021 Council Plan:

Goal

We are Sustainable

We will plan and make decisions for the future:

By maintaining a responsible and transparent long-term financial plan.

To make sure that everything we do – from building assets to delivering events – considers the physical, social, cultural and financial needs of our community members.

Strategic Links

a) Rural City of Wangaratta 2030 Community Vision

Not applicable

b) Other strategic links

Not applicable

Risk Management

Risks	Likelihood	Consequence	Rating	Mitigation Action
Limited participation by other councils will increase interest rates	Low	Medium	Medium	Revert back to Council tender process
Certainty of Funding	Low	Medium	Medium	Revert back to Council tender process
Will the best price be achieved	Low	Medium	Medium	Best price achieved through wholesale market tender

Consultation/Communication

Council made available the 2018/19 and 2019/20 Budgets at the Wangaratta Government Centre and Council's website for a period of 28 days to allow the community to consider the budgets and provide written submissions.

Details of borrowings were included in the 2018/19 and 2019/20 Adopted Budgets.

Council appointed a Committee of Council to hear submitters requesting to be heard, in accordance with Section 223 of the Local Government Act. Submitters were heard at the Committee of Council meeting. Following the conclusion of this process, Council received and adopted the 2018/19 and 2019/20 Budgets.

Officers believe appropriate consultation has occurred and the matter is now ready for Council consideration.

Options for Consideration

The alternative to participation in the LGFV interim facility is for Council to solely source funds via a tender process with the major banks, as the sector has done historically. Analysis suggests that the LGFV will provide Councils with an approximate reduction of 1% in the interest rates compared to a traditional tender process undertaken with the banking sector.

Conclusion

As a result of the MAV's call for a non-binding expression of interest to participate in the LGFV process, it is anticipated that the benefits of scale and collective borrowing process will provide Council with savings.

Attachments

Nil.

Public Questions

Please follow link <u>16 July 2019 Council Meeting Video</u> and refer to minutes 14.22 to 21.00 for public questions and responses related to Item 13.2 Loan Borrowings 2019/20

14. **COMMUNITY WELLBEING**

14.1 COMMUNITY ACCESS AND INCLUSION PLAN 2019-2022

Meeting Type: Ordinary Council Meeting

Date of Meeting: 16 July 2019

Author: Youth Development Officer

File No: IC19/219

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council for endorsement of the draft Rural City of Wangaratta *Community Access and Inclusion Plan 2019-2022*, in readiness for a period of public exhibition for four weeks.

The Community Access and Inclusion Action Plan communicates RCoW's role in ensuring people of all abilities, including those living with a disability, their families and carers are able to actively participate in community life and civic events; contribute to local government planning; and can assess services, facilities, sporting and cultural activities.

The CAIP covers four key themes broken into objectives and actions. The themes are; Inclusion and Participation, Communication and Engagement, Civic Leadership and Attitudes, and Accessible Environments.

RESOLUTION:

(Moved: Councillor A Fitzpatrick/Councillor M Currie)

That Council:

- 1. Endorses the Draft Community Access and Inclusion Plan 2019 2022 for public exhibition.
- 2. Invites public submissions regarding the Draft Community Access and Inclusion Plan 2019-2022 in accordance with Council's "Major Council Policy Consultation Local Law No. 4 of 2015" up to close of business Friday 16th of August 2019.
- 3. If submissions are received:
 - a. Establishes a Special Committee of Council to hear submissions on the Draft Community Access and Inclusion Plan 2019-2022, if required, at a time to be determined.
 - b. Reviews and considers adopting the Draft Community Access and Inclusion Plan 2019-2022 at the Ordinary Council Meeting on 17th of September 2019, taking into consideration all submissions made.

4. If no submissions are received for the Plan, adopts the Draft Community Access and Inclusion Plan 2019-2022 without further resolution.

Carried

Background

The Rural City of Wangaratta has developed the Community Access and Inclusion Plan 2019-2022 (the "CAIP") which outlines objectives and actions to continue improving access and inclusion for people of all abilities within the municipality.

The CAIP primarily refers to a person with lived experience of disability, but it also considers the benefit accessibility has for the broader community, including the elderly and parents with young children.

When delivering the CAIP's actions the Rural City of Wangaratta (RCoW) will have various roles, with some actions requiring resource allocation through Council's annual budget process, and other actions being achieved through councils ongoing projects, program delivery of infrastructure upgrades and developments as well as active advocacy and lobbying by council.

<u>Implications</u>

Policy Considerations

There are no specific Council policies or strategies that relate to this report.

Legal/Statutory

In response to its obligations under the Commonwealth Disability Discrimination Act 1992 and the Victorian Disability Act 2006, the Rural City of Wangaratta has in place a Community Access and Inclusion Plan.

Social

The CAIP communicates RCoW's role in ensuring people of all abilities, including those living with disability, their families and carers are able to actively participate in community life and civic events; contribute to local government planning; and can assess services, facilities, sporting and cultural activities.

2017 - 2021 Council Plan

This report supports the 2017 -2021 Council Plan:

Goal

We are Thriving.

We will research and advocate:

 To ensure that the health and social needs of our community are understood and considered

We will plan and make decisions for the future:

 To ensure that the health and social needs of our community are understood and considered

The non-negotiables

- Our urban and rural townships are safe and equitable. Everyone can participate and contribute
- Our most vulnerable including older people, people with mental health challenges, and people with a disability – receive the services and support they need. We make sure they are cared for and included.

Strategic Links

a) Rural City of Wangaratta 2030 Community Vision

N/A

b) Other strategic links

Municipal Public Health and Wellbeing Plan 2017 - 2021

Consultation/Communication

Community consultation via survey was undertaken from June to September in 2018. Survey results, along with discussion sessions with the Accessibility Reference Group have informed the draft *Rural City of Wangaratta Community Access and Inclusion Plan 2019-2022*.

The survey was delivered online using Survey Monkey. A link was printed in the Wangaratta Chronicle, community newsletters and school newsletters. It was sent via email across the Capability Ovens-Murray Network and posted on the Rural City of Wangaratta website and Facebook page. PDF forms and word-based surveys were emailed to people unable to use the Survey Monkey website. Hard copies of the survey were available at the Wangaratta Specialist School and Wangaratta Government Centre, they were also distributed to community groups, including the Carers and Parents Support Group, Wangaratta Neuro-Support Group and Wangaratta's Vision Australia Group.

The Accessibility Reference Group has been consulted throughout the development process of the draft plan. The survey responses have been summarised as part of the draft plan.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Options for Consideration

- It is recommended that Council endorse the draft Community Access and Inclusion Plan attached for public exhibition for a period no less than four weeks. (Recommended)
- 2. Finalise the draft Community Access and Inclusion Plan without putting it out on public exhibition. (not recommended)

Conclusion

The Community Access and Inclusion Plan 2019-2022 is an important planning document to guide RCoW in its decision making and infrastructure when considering people of all abilities living within the municipality.

Attachments

1 COMMUNITY ACCESS AND INCLUSION PLAN 2019 - 2022

Public Questions

Please follow link <u>16 July 2019 Council Meeting Video</u> and refer to minutes 22.36 to 32.05 for public questions and responses related to Item 14.1 Community Access and Inclusion Plan 2019 - 2022.

14.2 PETITION - BRANDING AND MARKETING STRATEGY

Meeting Type: Ordinary Council Meeting

Date of Meeting: 16 July 2019

Author: Executive Assistant - Corporate Services &

Councillors

File No: IC19/225

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

At the last Council meeting on the 18th June 2019, Cr Ken Clarke OAM tabled a petition on the night signed by 237 ratepayers opposing the change of logo to the Rural City of Wangaratta. "We the undersigned, acting under Wangaratta rural city council local law Number 2 of 2016, Division 11, Petitions and Rule 78. Object to the Council of the Rural city of Wangaratta undertaking change to the present logo of the Rural city of Wangaratta".

A resolution was passed that the petition be received and tabled for a report in July's Council meeting to coincide with the review of the Branding and Marketing Strategy. Council has extended the consultation period on its Draft Branding and Marketing Strategy to allow more community consultation and submissions.

Comments will now be received up until Monday, 5 August 2019, with a decision to be made at the August Council Meeting on Tuesday, 20 August 2019. As such this petition will be considered in conjunction with the report on the Branding and Marketing Strategy.

RESOLUTION:

(Moved: Councillor D Fuller/Councillor H Benton)

That Council considers the petition in conjunction with the Branding and Marketing Strategy at the August Ordinary Council Meeting.

Carried

Attachments

Nil.

Public Questions

Please follow link 16 July 2019 Council Meeting Video and refer to minutes 33.05 to 37.35 for public questions and responses related to Item 14.2 Petition – Branding and Marketing Strategy.

15. <u>INFRASTRUCTURE SERVICES</u>

Nil

16. <u>DEVELOPMENT SERVICES</u>

16.1 DRAFT WANGARATTA HEALTH PRECINCT STRUCTURE PLAN - CONSIDERATION OF SUBMISSIONS

Meeting Type: Ordinary Council Meeting

Date of Meeting: 16 July 2019
Author: Strategy Planner

File Name: Health Precinct Structure Plan

File No: IC19/140

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to:

- Report on submissions received during the consultation process for the draft Wangaratta Health Precinct Structure Plan (HPSP), endorsed by Council for consultation in March, 2019.
- Consider proposed changes to the draft HPSP which respond to submissions.
- Adopt the revised HPSP.
- Resolve to prepare a Planning Scheme Amendment to implement the recommendations of the HPSP.

1/19 RESOLUTION:

(Moved: Councillor D Fuller/Councillor K Clarke OAM)

That Council:

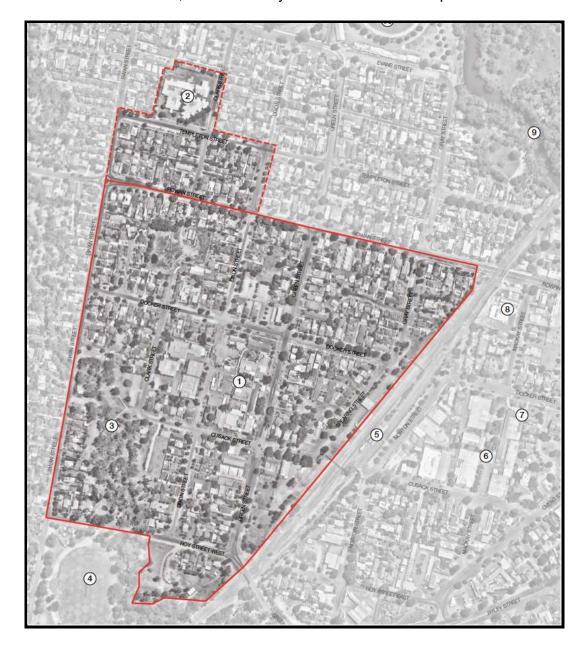
- 1. Notes all submissions to the draft Wangaratta Health Precinct Structure Plan (HPSP).
- 2. Makes changes to the Draft HPSP in response to submissions where applicable as outlined in Attachment 1 and formally adopts the revised HPSP (Attachment 2).
- 3. Advises all submitters of Council's decision to adopt the HPSP.
- 4. Prepares documentation and seeks authorisation to exhibit a planning scheme amendment to the Wangaratta Planning Scheme to implement the relevant recommendations of the HPSP.

5. Delegates to the Chief Executive Officer responsibility to make any changes to the adopted documents and planning scheme amendments as required by the Department of Environment, Land Water and Planning or identified by Council officers in the preparation of the planning scheme amendment material.

Carried

Background

The Health Precinct is nominated as the area generally bounded by Rowan Street to the North, the railway line to the East, Roy Street West to the South and Swan Street to the West, as outlined by the red line in the map below.



Council contracted SJB Urban to undertake the preparation of the HPSP in response to an identified need within the Wangaratta Planning Scheme as listed at *Clause 21.01-1 (Community Infrastructure)*:

'Undertake a Wangaratta Hospital Precinct Structure Plan to support medical uses and avoid interface conflict issues'

The goals of the HPSP include:

 Provide specific direction as to where health and allied services activities are to be located.

- Meet the healthcare needs of the municipality and the broader North East regional areas.
- To support economic and social benefits to the broader municipality areas.
- Create a vision and feel for the area that defines built form, open space design, landscaping enhancements and entry points.
- Improve access and connectivity including appropriate car parking, walkability, safety, all-abilities access, public transport and emergency services access.
- Demonstrated environmental sustainability.

Current Wangaratta Planning Scheme Policy

The current vision and policy within the Wangaratta Planning Scheme for the Health Precinct includes:

13.02-1S - Health Facilities (State Policy)

• Locate hospitals and other large health facilities in designated health precincts and areas highly accessible to public and private transport.

21.02-2 - Activity Centres

 Medical uses have emerged around the Wangaratta public and private hospitals, creating some potential amenity conflicts with residential uses, pressure on the residential dwelling supply and car parking difficulties

21.10-1 Community Infrastructure:

- Objective 2 To encourage medical uses around the public and private hospitals in Wangaratta
- Strategy 2.1 Support medical uses around the public and private hospitals in Wangaratta.
- Strategy 2.2 Minimise amenity conflicts with adjacent residential uses.
- Strategy 2.3 Provide adequate car parking.
- Strategy 2.4 Avoid conflict with residential car parking and traffic flows.

The current policy context supports the development of a Structure Plan for the Health Precinct with a vision to both continuing the development of this Precinct from a community and healthcare perspective, an economic perspective and also as a planning tool to guide future development of the precinct.

The Structure Plan seeks to avoid the inherent land use conflict associated with commercial uses being located within an essentially residential area.

Public Consultation on the Draft HPSP

The Draft HPSP was publically released for a two month period (21 March – 24 May 2019), the following actions where undertaken during this time:

• Direct notification to all landowners / occupiers within and immediately surrounding the Health Precinct.

- Notification to all relevant Referral and Government Agencies.
- A Community Drop In Session (across Business and After Hours).
- Notices in the Wangaratta Chronicle.
- Advertising on Council's website.
- Display boards at the Wangaratta Government Centre.

At the conclusion of the consultation period, a total of nine (9) submissions have been received, consisting of five (5) from individuals/business located within the precinct and four (4) from Referral Agencies.

Attachment 1 to this report contains a full summary of the submissions, an analysis of the issues raised and relevant actions or changes if applicable to address any of the issues raised.

Overall it is considered that the majority of the submissions provide general support for the HPSP, a summary of key issues is outlined below:

General Comments:

- Structure Plan is not Strategic in its vision for a Health Precinct moving into the future of Health Care. An entirely new health precinct is required that can accommodate the future of Health Care and include a co-located public and private hospital. Green field land should be reserved for this purpose.
- Supportive of greening the precinct would like to see sooner than the stated time frame.

Movement and Access:

- Car parking issues/actions between the Wangaratta Car Parking Plan and the Health Precinct Plan need to align in tandem.
- Car parking restrictions required on the Northern Side of Docker Street.
- Timeframes for construction of the footpath (Docker St) are too long.
- No mention of line marking for on-street car parking.
- Electric Vehicle Charging Facilities should be provided within the Precinct.

Built Form / Development:

- Request for development standards to be applied with consistency, concern that Medical Centres are allowed to establish in existing dwellings with inadequate car parking and infrastructure, this disadvantages those wishing to develop purpose built facilities.
- Submitter questions why medical centres can establish in converted dwellings or other buildings, with no planning requirements.
- Precinct has poor infrastructure which is passing high costs onto developers to connect into ageing infrastructure.

Sub Precinct Specific:

 Two Dwellings at 17 Spearing Street share common access and are listed in two different sub-precincts.

Authority Submissions:

Flooding / Waterway Interfaces

 The current overlays within the Precinct are generally representative of the estimated 1% AEP flood extent based on the Wangaratta Urban Flood Study (2017) however local inaccuracies occur.

Probable Maximum Flood Extent

 The Core Hospital and Education Sub-Precinct to the west of Dixon Street is subject to flooding in the Probable Maximum Flood (PMF). The Victoria Planning Provisions strategy does not prohibit development of health facilities in areas subject to PMF flooding future development should ensure that critical health services to the community can be maintained in extreme flood events.

39-51 Roy Street West

 Request for a less intensive zoning at 39-51 Roy Street given the flood history of the land. Zoning change from Residential Growth Zone to General Residential Zone or Neighbourhood Residential Zone.

Transport and Movement

- Consideration of the impact of Inland Rail project on the Health precinct.
- Opportunity for a Movement and Place network assessment to be undertaken for the Health precinct, similar to that undertaken in the Central Activities Area.
- Benefit to having consolidated public transport interfaces (bus stops), instead of an additional bus stop in Clark Street.
- Are two pedestrian priority crossings required on Green Street, the impacts
 of this need to be considered further in particular within the context of the
 wider traffic network and emergency vehicles.

Post Consultation Changes to the HPSP

A full analysis of the submissions, discussion of the issues, relevant responses and detailed changes where applicable is included at **Attachment 1**. The following is a summary of the major changes to the HPSP following exhibition:

General Changes:

- Updating reference to newly adopted documents.
- Support for the future integration of electric vehicle charging stations within the Precinct and the wider Municipality. Council is currently involved in a pilot project within the Hume Region investigating a network road map. The Precinct plan lends support to this, however given this work is being undertaken, there will be no specific nomination of charging stations within the Health Precinct at this time.
- Any future roll out of an electric vehicle charging network may involve a
 private / public partnership and incorporated at the time of streetscape
 upgrades as relevant. Private developers are also encourage to consider
 charging facilities within their own developments.

 Reference to further work to be undertaken with the Department of Transport – Regional Public Transport to develop an integrated public transport network proposal for the precinct.

Site / Precinct Specific Changes:

- Correction of mapping error at 17 Spearing Street include both dwellings within the limited change – residential sub precinct.
- Alteration of the zoning within Sub Precinct 5 (Residential Change) to include the deletion of the proposed Residential Growth Zone west of Dixon Street and west of Clarke Street. Therefore zoning should remain as currently outlined in the Planning Scheme to ensure that Medical Centres are directed towards the Strategic areas outlined in the HPSP.
- Strategic Redevelopment Site: 121A Rowan Street. Include additional reference requiring 'further investigate as relevant the past land use of the site and its potential for contamination prior to approving any development for sensitive uses / subdivision'.
- Reference to the possibility that the Possible Maximum Flood may affect part of the Hospital Core – sub precinct – future development of essential services should consider this event.

Implementation of the HPSP within the Wangaratta Planning Scheme

The next stage of the process should Council adopt the HPSP, is to translate the key planning recommendations in the Wangaratta Planning Scheme, this will be undertaken in the form of:

- Relevant Zoning Changes.
- Introduction of Overlay Controls (Parking Overlay and Design and Development Overlay).
- Local Policy Changes.

The Wangaratta Planning Scheme is currently undergoing translation to the new Planning Policy Framework (PPF) by the DELWP Smart Planning Team following on from the State-wide Amendment VC148 (2018). This process will likely involve a policy neutral translation of the existing Municipal Strategic Statement (MSS – Clause 21) and Local Planning Policy (Clause 22) into a new format Municipal Planning Statement (Clause 02) and the redistribution of existing Local Policy under State and Regional (Clauses 11-19).

The final distribution of the existing policy is un-known and therefore recommendations within the HPSP around local planning policy will be subject to change as the final PPF translation changes are made and considered by Council and then the Minister for Planning.

It is important to note that this is not a Council driven initiative, this is a State-wide program driven by DELWP as part of the Smart Planning Program.

Implications

Policy Considerations

The Draft HPSP is a key strategy recommended for development within the Wangaratta Planning Scheme.

Financial Implications

The development of the HPSP has been funded within the 2017/18 and 2018/19 budget years.

A future planning scheme amendment will be required to integrate the recommendations into the Planning Scheme, there may be future costs associated with this in the form of officers time, panel costs and amendment fees as required.

Legal/Statutory

The adoption of this structure plan will lead to further strategic planning work, including future amendments to the Wangaratta Planning Scheme. The content of these planning scheme amendments will depend upon the final adopted HPSP.

Environmental/Sustainability Impacts

The structure plan supports the creation of attractive streetscapes with continuous tree canopies to improve amenity and mitigate the impacts of the urban heat island effect.

Economic Impacts

The structure plan supports the economic development of the health precinct into the future, ensuring that the growth of the precinct occurs in an orderly fashion.

Strategic Links

a) Rural City of Wangaratta 2030 Community Vision

The HPSP supports the following elements of the 2030 Community Vision:

- Facilitate an ongoing extension to pedestrian and cycling linkages across the Rural City of Wangaratta.
- Identify opportunities to improve community safety and accessibility through future planning controls.

Options for Consideration

Option 1 (Recommended):

Adopt the Wangaratta HPSP, with recommended changes outlined in Attachment 1, to address community and agency feedback to the draft HPSP.

Option 2 (Not Recommended):

Adopt the Wangaratta HPSP without any change. This fails to acknowledge input from the consultation process.

Conclusion

This report provides a summary of all submissions received to the draft HPSP as a result of two months of community consultation. A series of changes to the draft HPSP are recommended as an outcome of this process. These changes are respectful of the strategic policies underpinning the HPSP.

The revised HPSP is now presented to Council for adoption and commencement of its implementation.

Taking these steps will finalise the project and provide a clearer and more certain future for land use and development within the Health Precinct of Wangaratta.

Council should resolve to adopt the revised HPSP, and prepare a planning scheme amendment to implement the relevant recommendations of the Strategy.

Attachments

- 1 Attachment 1 Consolidated Feedback Draft Wangaratta Health Precinct Structure Plan
- 2 Attachment 2 Draft Wangaratta Health Precinct Structure Plan 📆

Public Questions

Please follow link <u>16 July 2019 Council Meeting Video</u> and refer to minutes 39.29 to 56.34 for public questions and responses related to Item 16.1 Draft Wangaratta Health Precinct Structure Plan (HPSP).

17. SPECIAL COMMITTEE REPORTS

Nil

18. ADVISORY COMMITTEE REPORTS

Nil

19. <u>RECORDS OF ASSEMBLIES OF COUNCILLORS & ADVISORY COMMITTEE</u> REPORTS

19.1 RECORD OF ASSEMBLY OF COUNCILLORS & ADVISORY COMMITTEE REPORTS

Meeting Type: Ordinary Council Meeting

Date of Meeting: 16 July 2019

Author: Executive Assistant - Corporate Services &

Councillors

File Name: Assemblies of Councillors

File No: IC19/86

Executive Summary

An "Assembly of Councillors" is a meeting at which matters are considered that are intended or likely to be the subject of a Council decision and is either of the following:

- a meeting of an advisory committee where at least one Councillor is present; or
- a planned or scheduled meeting that includes at least half the Councillors and at least one Council officer.

At an assembly of Councillors, a written record is kept of:

- a) the names of all Councillors and members of the Council staff attending;
- b) the matters considered;
- c) any conflict of interest disclosures made by a Councillor attending; and
- d) whether a Councillor who has disclosed a conflict of interest leaves the assembly.

The written record of an assembly of Councillors is, as soon as practicable:

- a) reported at an Ordinary Meeting of the Council; and
- b) incorporated in the Minutes of that Council meeting.

Date	Meeting details	Refer
3 June 2019	Arts Culture & Heritage Advisory Committee	Attachment
4 June 2019	Economic Development & Tourism Advisory Committee	Attachment
12 June 2019	Sport and Recreation Advisory Committee	Attachment
13 June 2019	Audit Advisory Committee	Attachment
18 June 2019	Pre-Council Meeting Discussion	Attachment
24 June 2019	Councillor Briefing Forum	Attachment
25 June 2019	Agriculture & Agribusiness Advisory Committee	Attachment
1 July 2019	Review Proposed Local Government Act	Attachment

Date	Meeting details	Refer
1 July 2019	Councillor Briefing Forum	Attachment
3 July 2019	Brand Strategy Councillor Workshop	Attachment

Advisory Committee Meetings:

Minutes of the following Advisory Committee Meetings are reported to Councillors for information (refer attachments).

- 1. Agriculture & Agribusiness Advisory Committee Minutes May 2019
- 2. Agriculture & Agribusiness Advisory Committee Minutes June 2019
- 3. Sport & Recreation Advisory Committee Minutes June 2019
- 4. Economic Development & Tourism Advisory Committee Minutes June 2019
- 5. Audit Advisory Committee Minutes June 2019

RESOLUTION:

(Moved: Councillor A Fitzpatrick/Councillor H Bussell)

That Council

- 1. receives the reports of Assemblies of Councillors
- 2. notes the minutes of these Advisory Committees

Carried

Attachments

- 1 Assembly of Councillors Arts Culture & Heritage Advisory Committee June 2019
- 2 Assembly of Councillors Economic Development & Tourism Advisory Committee June 2019
- 3 Assembly of Councillors Sport and Recreation Advisory Committee June 2019 🖫
- 4 Assembly of Councillors Pre Council Meeting Discussion 18th June 2019
- 5 Assembly of Councillors Audit Advisary Committee June 2019
- 6 Assembly of Councillors Councillors Briefing Forum 24th June 2019 🔞
- 7 Assembly of Councillors Review Proposed Local Government Act 1st July 2019
- 8 Assembly of Councillors Councillors Briefing Forum 1st July 2019
- 9 Assembly of Councillors Brand Strategy Councillor Workshop 3rd July 2019 Table 2019
- 10 Agriculture and Agribusiness Advisory Committee Meeting Minutes May 2019 12
- 11 Agriculture and Agribusiness Advisory Committee Meeting Minutes 25 June 2019
- 12 Sport & Recreation Advisory Committee Minutes June 2019
- 13 Economic Development & Tourism Advisory Committee Minutes June 2019

Audit Advisory Committee Minutes - June 2019 14



20. NOTICES OF MOTION

Nil.

21. URGENT BUSINESS

RESOLUTION:

(MOVED: COUNCILLOR M CURRIE/COUNCILLOR D FULLER)

THAT STANDING ORDERS BE SUSPENDED TO GIVE COUNCILLORS AN OPPORTUNITY TO DISCUSS THE TIME THAT THE COUNCIL MEETING ON THE 20^{TH} AUGUST 2019 WILL START. COUNCILLORS LEFT THE CHAMBER AT 6.54PM.

CARRIED

RESOLUTION:

(MOVED: COUNCILLOR M CURRIE/COUNCILLOR D FULLER)

THAT STANDING ORDERS BE RESUMED.
COUNCILLORS RETURNED TO THE CHAMBER AT 6.59PM.

CARRIED

RESOLUTION:

(MOVED: COUNCILLOR K CLARKE OAM/COUNCILLOR A FITZPATRICK)

THAT THE COUNCIL MEETING ON 20^{TH} AUGUST 2019 BE RESCHEDULED FROM 3PM TO 6PM.

CARRIED

22. PUBLIC QUESTION TIME

PLEASE FOLLOW LINK 16 JULY 2019 COUNCIL MEETING VIDEO AND REFER TO MINUTES

103.15 TO 119.14 FOR PUBLIC QUESTIONS AND RESPONSES RELATED TO GENERAL TOPICS OF DISCUSSION.

23. CONFIDENTIAL BUSINESS

Nil.

24. CLOSURE OF MEETING

The Meeting closed at 7:14pm.