Agenda

For the Ordinary Council Meeting

Location: Council Chambers, Municipal Offices
          62-68 Ovens Street, Wangaratta

Date:      Tuesday, 21 June 2016

Time:      6:00pm
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1. **ACKNOWLEDGEMENT OF TRADITIONAL OWNERS**

   We acknowledge the traditional owners of the land on which we are meeting. We pay our respects to their Elders and to Elders from other communities who may be here today.

2. **OPENING PRAYER**

   Almighty God, we humbly ask thee to bless and guide this council in its deliberations so that we may truly preserve the welfare of the people whom we serve. Amen

3. **PRESENT**

4. **ABSENT**

5. **ACCEPTANCE OF APOLOGIES & GRANTING OF LEAVE OF ABSENCE**

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<td>THAT &lt;&lt;ENTER TEXT&gt;&gt; BE GRANTED LEAVE OF ABSENCE FOR THE PERIOD &lt;&lt;ENTER TEXT&gt;&gt; TO &lt;&lt;ENTER TEXT&gt;&gt;.</td>
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**ORDER OF BUSINESS**

6. **CITIZENSHIP CEREMONY**

7. **CONFIRMATION OF MINUTES**

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<th>RECOMMENDATION:</th>
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<tr>
<td>That Council read and confirm the Minutes of the Ordinary Meeting of 17 May 2016 and the Special Meeting of 31 May 2016 as a true and accurate record of the proceedings of the meetings.</td>
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8. **CONFLICT OF INTEREST DISCLOSURE**

   In accordance with sections 77A, 77B, 78 and 79 of the Local Government Act 1989 Councillors are required to disclose a 'conflict of interest' in a decision if they would receive, or could reasonably be perceived as receiving, a direct or indirect financial or non-financial benefit or detriment (other than as a voter, resident or ratepayer) from the decision.

   Disclosure must occur immediately before the matter is considered or discussed.
9. **RECEPTION OF PETITIONS**

10. **HEARING OF DEPUTATIONS**

    **PRESENTATION OF REPORTS**

11. **ADMINISTRATORS’ REPORTS**

    Nil

    **OFFICERS’ REPORTS**

12. **EXECUTIVE SERVICES**

    Nil
13. **CORPORATE SERVICES**

13.1 **GOVERNANCE AND MEETING CONDUCT LOCAL LAW**

Meeting Type: Ordinary Council Meeting  
Date of Meeting: 21 June 2016  
Author: Manager - Business and Governance  
File Name: Local Laws and Regulations  
File No: 58.020.001  

No Council officers or contractors, who have provided advice in relation to this report, have declared a conflict of interest regarding the matter under consideration.

**Executive Summary**

Following the completion of the statutory process under Section 223 of the *Local Government Act 1989* (the Act), Council must now consider the making of the Governance and Meeting Conduct Local Law No. 2 of 2016 (the Local Law) *(refer attachment)*. This Local Law provides for the election of the Mayor, the use of the Common Seal and for the procedures governing the conduct of Council Meetings, Special Committee meetings and Advisory Committee meetings.

**RECOMMENDATION:**

*That Council, in accordance with sections 111, 121 and 223 of the Local Government Act 1989:*

1. *considers submissions that have been received during the consultation period for Local Law No. 2 of 2016 – Governance and Meeting Conduct Local Law;*

2. *signs and seals Local Law No. 2 of 2016 – Governance and Meeting Conduct Local Law with or without amendment and authorises the Chief Executive Officer to give public notice of the making of the Local Law and publish a notice to that effect in the Victorian Government Gazette;*

3. *forwards to the Minister for Local Government, the Hon. Natalie Hutchins MP, a copy of the Local Law No. 2 of 2016 – Governance and Meeting Conduct Local Law.*

**Background**

Section 91 of the Act requires Council to make local laws governing the conduct of meetings of the Council and special committees. Council currently has in place the Meeting Procedure (Administrators) Local Law No. 3 of 2014 which meets this legal provision.
The current meeting conduct Local Law applies specifically for the period of the appointment of Administrators and ends on the fourth Saturday in October 2016. Consequently, Council must make a new meeting conduct Local Law to commence on the day following the fourth Saturday in October 2016. A draft of the Local Law has been exhibited for consultation with the community.

The Local Law provides for the election of the Mayor, regulates the use of the common seal, regulates the use of Council’s name, provides for the procedures governing the conduct of Council Meetings, Special Committee meetings and Advisory Committee meetings, establishes the rules of behaviour for those participating in or present at Council Meetings, Special Committee meetings, and Advisory Committee meetings, and provides for the appointment of Councillors as members of committees established by the Council or as Council representatives to external committees and organisations.

**Implications**

**Policy Considerations**

The Local Law incorporates and revokes the following Council policies and guidelines:

1. Annual Meeting of Council Policy;
2. Appointment of Acting Mayor Policy;
3. Use of Council’s Name and Nomenclature Policy;
4. Use of Mayoral Pendant Policy; and
5. Guidelines for Delegates Reports to Council.

**Financial/Economic Implications**

There is a cost associated with the legal requirements to advertise the making of the Local Law in the Victorian Government Gazette. This can be met within existing Council resources.

**Legal/Statutory**

The procedure for making a Local Law is set out in section 119 of the Act. The legally required procedure for making the Local Law will be followed.

**Social**

In accordance with the State legislation, all local laws are required to be reviewed to assess any impacts on National Competition Policy and the principles under the Human Rights Charter.

The Local Law is considered to be compatible with the Charter of Human Rights and Responsibilities, and imposes no restrictions on competition and, therefore, complies with National Competition Principles.
Environmental/Sustainability Impacts

There are no environmental/sustainability impacts identified for the subject of this report.


This report supports the 2013-2017 Council Plan:

Goal

We are Sustainable

The non-negotiables

All legislative and compliance requirements are met.

Risk Management

The Local Law ensures statutory compliance as well as mitigating risks associated with the use of the common seal and the conduct of Council and Committee meetings.

Consultation/Communication

Council sought community submissions on the making of the Local Law through a section 223 of the Act process. This included public advertising and the opportunity for people to make written submissions together with an opportunity for any submitters to be heard by a committee of Council in support of their written submission.

A community impact statement was also prepared and published to explain how the Local Law would be likely to impact people.

Council received one submission on the proposed Local Law. The submissions have been reviewed internally as well as undergoing an independent legal review. A summary of the submissions together with an analysis of their merit has been conducted (refer attachment).

A number of changes have been made to the Code as a result of the public submission process:

1. Clarifying and correcting some grammatical errors;
2. Provision for hard copy availability of agendas;
3. Clarification of the process to establish the order of business for the meetings held to elect a Mayor;
4. Clarification that if there is a vacancy in the office of Mayor or the Mayor is absent, incapable of acting or refusing to act, 'and there is no Deputy Mayor,' the Council must appoint one of the Councillors to be the Acting Mayor;
5. Provision for the public availability of agendas as soon as practicable after being provided to Councillors;
6. Ensuring compliance with the Act under section 89(4A) when circumstances prevent the giving of notice required by the Act;
7. Ensuring that there is an explicit obligation on the Chief Executive Officer (CEO) to include a notice of motion on the next appropriate meeting agenda, consistent with the notice of meeting provisions of this Local Law or, if the notice of motion specifies a particular meeting date, on the meeting agenda relevant to that particular meeting.
8. Providing Councillors with the flexibility of circulating draft notices of motion to their colleagues either before lodging with the CEO or at the same time as lodging with the CEO;
9. Providing for a public question time of up to 30 minutes length with the possibility, by Council resolution, of one additional 15 minute extension;
10. Allowing for questions from the gallery on any subject at the discretion of the Chair; and
11. Removing the possibly discriminatory requirement for someone to stand when they direct their remarks through the Chair.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council’s consideration.

Options for Consideration

Council has considered the submission received and has adopted a number of the suggestions made. Council could amend the proposed Local Law in an alternative manner or not at all.

Conclusion

Council should complete the process of making this Local Law which will ensure compliance with Section 91 of the Act.

Attachments
1. Governance and Meeting Conduct Local Law 2016
2. Governance and Meeting Conduct Local Law Submissions Analysis
13.2 COUNCILLOR SUPPORT POLICY 2016

Meeting Type: Ordinary Council Meeting
Date of Meeting: 21 June 2016
Author: Manager - Business and Governance
File Name: Council Policy Review
File No: 10.005.003

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to commence the process of adopting Council’s Councillor Support Policy 2016 (the proposed policy) (refer attachment).

RECOMMENDATION:

That Council:

1. endorses the Proposed Councillor Support Policy for public exhibition;

2. invites public submissions regarding the Proposed Councillor Support Policy in accordance with Council’s “Major Council Policy Consultation Local Law No.4 of 2015” up to 5pm on Friday 22 July 2016;

3. establishes a Special Committee of Council to hear submissions on the Proposed Councillor Support Policy at 4:00pm on Monday 1 August 2016, if required; and

4. reviews and adopts the Councillor Support Policy 2016 at the 16 August 2016 Ordinary Meeting of Council, taking into consideration all of the submissions made regarding the Proposed Councillor Support Policy.

Background

Council adopted a Councillor Support and Civic Expense Reimbursement Policy in 2014 in compliance with section 75B(1) of the Local Government Act 1989 (the Act) which requires such a policy to be adopted and maintained.

In 2011, Council adopted the Professional Development for Councillors Policy which dealt with Councillors’ attendance and reimbursement for professional development activities.
Council officers have reviewed the above policies and have prepared a proposed policy which incorporates both of those mentioned above, as well as providing for a contemporary suite of resources and support for Councillors.

**Implications**

**Policy Considerations**

The proposed policy is a Major Council Policy and therefore must be subject to the consultation process set out in the Major Council Policy Consultation Local Law No. 4 of 2015.

**Financial/Economic Implications**

The proposed policy sets out the principles, processes and procedures that will apply to the support of Councillors in their role. The proposed policy provides guidance for reimbursement of Councillors which is provided for in Council’s budget.

**Legal/Statutory**

The proposed policy assists Council’s compliance with sections 75, 75A, 75B and 75C of the Act as well as conformance with associated guidelines.

The proposed policy is required by the Act to be consistent with the prescribed types of Councillor out-of-pocket expenses that must be reimbursed if the expenses are reasonable and bona fide.

The proposed Policy must also be consistent with any prescribed procedures to be followed by Councillors in relation to the reimbursement of out-of-pocket expenses.

The proposed policy addresses the minimum resources and facilities to be provided to the Mayor and Councillors as prescribed by section 75C of the Act and in accordance with the Victorian Government’s ‘Recognition and Support, the Victorian Government’s Policy Statement on Local Government Mayoral and Councillor Allowances and Resources’.

**Social**

In accordance with the Local Law, the proposed policy is required to be reviewed to assess any impacts on National Competition Policy and the principles under the Human Rights Charter.

The proposed policy is considered to be compatible with the Charter of Human Rights and Responsibilities. A report on the Human Rights Impacts of the Code is attached (*refer attachment*).
The introduction of the proposed policy imposes no restrictions on competition and therefore complies with National Competition Principles. A report on the competition aspects proposed by the Code is attached (refer attachment).

**Environmental/Sustainability Impacts**

There are no environmental or sustainability impacts identified for the subject of this report.


This report supports the 2013-2017 Council Plan:

**Goal**

We are Sustainable

**The non-negotiables**

All legislative and compliance requirements are met.

The best use of Council resources.

**Risk Management**

The proposed policy aims to achieve high standards of support, transparency and accountability.

**Consultation/Communication**

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The proposed policy is a Major Council Policy and is subject to the provisions of the Major Council Policy Consultation Local Law No. 4 of 2015 which requires a public exhibition and submission process to be undertaken. This process is planned to commence with Council endorsement at the 21 June 2016 Ordinary Meeting of Council and conclude with adoption of the Councillor Support Policy at the 16 August 2016 Ordinary Meeting of Council.

A public notice will be published in the Wangaratta Chronicle on Friday 24 June 2016 explaining the submission process. A Community Impact Statement has been prepared to inform the community about the proposed policy and to assist any member of the public who may wish to make a submission to Council (refer attachment).

Submissions will be received up to 5pm Friday 22 July 2016.
In their written submission, a person may also request to be heard by a Committee of Council in support of their submission, prior to Council considering the proposal. A Special Committee of Council will be established to hear submissions on the proposed policy at 4:00pm on Monday 1 August 2016.

**Options for Consideration**

A policy covering the elements contained in the proposed policy is required by the Act and the process is governed by the Major Council Policy Consultation Local Law. There are no alternatives to the process outlined above.

**Conclusion**

The review process ensures compliance with the requirements of the Act and the major Council Policy Consultation Local Law as well as ensuring that the incoming elected Council has contemporary support arrangements in place.

**Attachments**

2. Councillor Support Policy Community Impact Statement
13.3 PROCUREMENT POLICY

Meeting Type: Ordinary Council Meeting
Date of Meeting: 21 June 2016
Author: Manager - Business and Governance
File Name: Council Policy Review
File No: 10.005.003

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to consider submissions and finalise the process of adopting a major Council policy, the Procurement Policy 2016 (the Policy) (refer attachment).

RECOMMENDATION:

That Council:

1. considers the submissions on the draft Procurement Policy 2016;
and

2. adopts the revised Procurement Policy 2016 with or without further amendments.

Background

Council adopted a procurement policy in 2009 in compliance with section 186A(1) of the Local Government Act 1989 (the Act). Section 186A(7) of the Act requires Council at least once in each financial year to review the procurement policy having regard to any guidelines made by the Minister with respect to form or content. Any changes arising from that review must be adopted by Council.

The current procurement policy has been formulated with regard to the Victorian Local Government Best Practice Procurement Guidelines 2013, the Municipal Association of Victoria Model Procurement Policy (Updated) August 2011 and Social Procurement: A Guide for Victorian Local Government Department of Planning and Community Development October 2010.

Council officers reviewed the current procurement policy and proposed amendments to the policy. The amendments were incorporated into a proposed Procurement Policy which has been on public exhibition since 20 May 2016.
Policy Considerations

Council must review the procurement policy in this financial year ending 30 June 2016 having regard to any related Ministerial guidelines.

The Ministerial guidelines for council procurement policies have not changed since the adoption of the current procurement policy.

The Policy is a Major Council Policy and therefore was the subject of a consultation process as required by the Major Council Policy Consultation Local Law No. 4 of 2015 (the Local Law).

Financial/Economic Implications

The Policy sets out the principles, processes and procedures that will apply to all purchases of goods, services and works made by Council. The Policy aims to achieve value for money and continuous improvement in the provision of services for the community.

The Policy contains an enhanced local content support provision aimed at encouraging the use of local businesses, local materials, local sub-contractors and local employees in the provision of goods and services to Council.

Legal/Statutory

Section 186A(7) of the Act requires Council at least once in each financial year to review the Policy having regard to any guidelines made by the Minister.

Social

The Policy has an objective to ensure that Council resources are used efficiently and effectively to improve the overall quality of life of people in the local community.

In accordance with the Local Law, the Policy was required to be reviewed to assess any impacts on National Competition Policy and the principles under the Human Rights Charter.

The Policy is considered to be compatible with the Charter of Human Rights and Responsibilities.

The introduction of the Policy imposes no restrictions on competition and therefore complies with National Competition Principles.

Environmental/Sustainability Impacts

There are no environmental/sustainability impacts identified for the subject of this report.

This report supports the 2013-2017 Council Plan:

Goal

We are Sustainable

The Non-negotiables:

All legislative and compliance requirements are met.
The best use of Council resources.

Risk Management

The Policy aims to achieve high standards of probity, transparency, accountability and risk management.

Consultation/Communication

Submissions were invited from the community in regards to the Policy in accordance with clause 7 of the Local Law.

A notice to this effect was advertised in the Chronicle newspaper and also on Council’s website indicating that submissions would be received for 28 days. Submissions are now being considered by Council in relation to this Policy.

The Audit Advisory Committee is required by its charter to consider procurement practices and provide advice to Council on better practice. The committee was requested to consider the Policy and offer any recommendations for Council to consider.

Public submissions were accepted up to 5:00 pm Friday 17 June 2016. Further internal Council officer recommendations have also been submitted.

The submissions received up to the time of publishing this report have been reviewed internally. A summary of the submissions together with an analysis of their merit has been conducted (refer attachment).

A number of changes have been made to the Policy as a result of the public submission process:
1. The emphasis on consideration of environmental matters has been strengthened;
2. There is now provision for the application of a sustainability assessment to all procurement decisions;
3. The sustainability section now incorporates a list of environmental aims;
4. The methods of procurement section now provides for the use of panel supply arrangements; and
5. An additional section has been added to the methods of procurement section to guide Council officers in their use of panel supply arrangements.
Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

**Options for Consideration**

The review is required by the Act and the process is governed by the Major Council Policy Consultation Local Law. There are no alternatives to the process that has been undertaken.

**Conclusion**

The review process ensures compliance with Section 186A(7) of the Act which requires a review of the Policy in each financial year. The Policy sets out the principles, processes and procedures that will apply to all purchases of goods, services and works made by Council, and has been the subject of a public consultation review. The resulting Policy aims to achieve value for money and continuous improvement in the provision of services for the community.

**Attachments**

1. Procurement Policy 2016
2. Procurement Policy Submissions Analysis
13.4 2013-2017 COUNCIL PLAN - 2016 REVISION

Meeting Type: Ordinary Council Meeting
Date of Meeting: 21 June 2016
Author: Communications Officer
File Name: 2013-2017 Council Plan
File No: 20.030.009

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to recommend adoption of the 2013-2017 Council Plan – 2016 Revision.

RECOMMENDATION:

That Council:

1. **adopts the draft 2013-2017 Council Plan – 2016 Revision attached to this report for the purposes of Section 125 of the Local Government Act 1989; and**

2. **notifies each person who made a submission in writing of the decision and of the reasons for that decision, in accordance with the responses set out in this report.**

Background

Sections 125 and 126 of the *Local Government Act 1989* (the Act) require that Council must annually review its Council Plan and Strategic Resource Plan and submit them for approval to the Minister for Local Government by 30 June.

At a Special Meeting of Council on 3 May 2016, Council resolved to give public notice of the preparation of the draft 2013–2017 Council Plan – 2016 Revision (the Plan) and to invite submissions in respect of this matter in accordance with Section 223 of the Act. Council resolved to give notice of the preparation of the Plan, make the Plan available for public inspection and to consider any submissions on any proposal or proposals contained in the Plan, at a meeting of a Committee of Council held on Tuesday, 7 June 2016 at the Wangaratta Government Centre.

Implications

Policy Considerations

Various Council policies may be impacted by the outcomes of the Plan review.
Financial/Economic Implications

There are no financial or economic implications identified for the subject of this report.

Legal/Statutory

The review of the Plan is consistent with sections 125 and 126 of the Act.

Social

The objectives and actions contained in the Plan are designed to provide positive social outcomes.

Environmental/Sustainability Impacts

The objectives and actions contained in the Plan are designed to enhance sustainability and provide positive environmental outcomes.

Economic Impacts

Many of the objectives and actions contained in the Plan are designed to provide positive economic outcomes.

Strategic Links

a) Rural City of Wangaratta 2030 Community Vision

The objectives and actions contained in the Plan are guided by the objectives identified in the Rural City of Wangaratta 2030 Community Vision.

Consultation/Communication

Following extensive advertising, 28 days on public exhibition, Community Information Sessions in Wangaratta, Milawa and several community group meetings, no public submissions were received.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Options for Consideration


Conclusion

The 2013-2017 Council Plan was developed with vital input from our community. This allows the document to continue to reflect community aspirations and act as a measure of our progress against the agreed priorities in the plan. The next Council Plan will be developed by the elected Council.
Attachments

13.5 ADOPTION OF COUNCIL BUDGET 2016/17

Meeting Type: Ordinary Council Meeting
Date of Meeting: 21 June 2016
Author: Manager Finance
File Name: Council Budget 2016/17
File No: 51.060.023

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to recommend that the 2016/17 Council Budget be adopted.

RECOMMENDATION:

That Council:

1. considers submissions made regarding the Draft 2016/17 Budget;

2. adopts the 2016/17 Budget annexed to this resolution;

3. adopts Council’s Long Term Financial Plan;

4. authorise the Chief Executive Officer to give public notice of Council’s decision to adopt the 2016/17 Budget in accordance with section 130(2) of the Local Government Act 1989; and

5. notifies each person who made a submission in writing of the decision and of the reasons for that decision, in accordance with the responses set out in this report.

Background

At its Special Council Meeting held on 3 May 2016, Council resolved to give public notice of the preparation of the Draft Budget for the 2016/17 financial year.

In accordance with s129 of the Local Government Act 1989 (the Act) the Draft 2016/17 Budget was placed on public display on Council’s website, at the Wangaratta Government Centre and the Wangaratta Library.

Public submissions on the Draft 2016/17 Budget were invited via Council’s website and in the local media.
Implications

Policy Considerations

There are no specific Council policies or strategies that relate to this report.

Financial/Economic Implications

The Draft 2016/17 Budget establishes the financial framework of Council including income and expenditure, rating strategy, borrowings and asset management programs necessary for Council operations.

Detailed information on relevant aspects of the Draft 2016/17 Budget are contained in the Draft 2016/17 Budget Report annexed to this report (refer attachment).

The implications of the Draft 2016/17 Budget and assumptions made for future years are embodied in Council’s Long Term Financial Plan (refer attachment).

Legal/Statutory

In accordance with s127 of the Act, Council must prepare a budget for each financial year.

The presentation of the Draft 2016/17 Budget is in a format recommended by the Institute of Chartered Accountants as a model of best practice and contains a comprehensive assessment of Council’s financial position and proposed expenditures and revenues.

The Draft 2016/17 Budget has taken into consideration the legal requirements of the Act and relevant Regulations.

The statutory process regarding exhibition of the Draft 2016/17 Budget and consideration of submissions has been completed.

Social

The Draft 2016/17 Budget contains financial provision for Council to achieve significant social and community programs which will improve the social sustainability of our population.

Environmental/Sustainability Impacts

The Draft 2016/17 Budget contains financial provision for Council to deliver environmental and sustainability programs and services to the community.

Economic Impacts

The establishment of the Draft 2016/17 Budget is a critical component in the financial management of Council’s operations to ensure the delivery of appropriate services, programs and infrastructure to residents and ratepayers.

This report supports the 2013-2017 Council Plan:

**Goal**

We are Sustainable

**We will plan and make decisions for the future:**

maintaining a responsible and transparent Long Term Financial Plan.

**The non-negotiables**

All legislative and compliance requirements are met.

**Strategic Links**

a) Rural City of Wangaratta 2030 Community Vision

Council’s Draft 2016/17 Budget is linked to the Rural City of Wangaratta 2030 Community Vision through the Council Plan.

b) Other strategic links

The Draft 2016/17 Budget provides the financial resources to prepare and deliver a number of key strategic programs.

**Risk Management**

<table>
<thead>
<tr>
<th>Risks</th>
<th>Likelihood</th>
<th>Consequence</th>
<th>Rating</th>
<th>Mitigation Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Budget compliance requirements not met</td>
<td>L</td>
<td>H</td>
<td>M</td>
<td>Completion of compliance check list by Manager Finance</td>
</tr>
</tbody>
</table>

**Consultation/Communication**

Council has undertaken a series of community presentations regarding the Draft 2016/17 Budget. These forums have been conducted in urban and rural settings and the format has been a presentation by Council officers followed by a period of public question time. The forums were held in the following locations:
Public submissions on the Draft 2016/17 Budget were invited via the community presentations, Council's website and in the local media. Submissions closed on 3 June 2016.

Six submissions were received.

1. A submission from Hamilton Park Co-Operative Ltd requesting funding for the re-sealing of Henley Drive and improvements to bus stop areas in accordance with the Works Agreement.

2. A submission from Neighbourhood House requesting $30,000 in support of the three Neighbourhood Houses in the municipality.

3. A submission from BDA Racing Group (part of the Wangaratta Bicycle Reference Group) for $3,300 to support in the Group's community safety initiatives for the roll out of a Code of Conduct and Riders Kit.

4. A submission from Justin Dale requesting funding for replacement of the footpath in Parfitt Road.

5. An anonymous submission was received asking Council to review the access points at the Showgrounds on football days to alleviate traffic congestion and better cater for the volume of football traffic, and to investigate options to enhance activities, especially in the evenings, for members of the community with disabilities.

6. A submission from the Friends of Wangaratta Library Action Group noting that a submission would be provided at a later date in relation to the budget as it pertains to the delivery of Library services.

The Hamilton Park Co-Operative Ltd representatives and Justin Dale requested to appear in person to be heard in support of their submissions. A committee of the Council heard these submissions on 7 June 2016.
Key Changes to the Draft 2016/17 Budget

The following changes are recommended to be made to the Draft 2016/17 Budget.

1. Council was notified on 25 May 2016 that it was successful in securing a grant from the State Government of $90,000 for the Wareena Park Oval Redevelopment (Stage One). Council will contribute $55,792 and the local Junior Football Clubs will contribute $23,500. The project will increase Council’s capital works program by $169,292 in 2016/17.

2. Council was notified on 24 May 2016 that the 2016/17 allocation from the Victoria Grants Commission will increase by $32,590 as compared to the amount shown in the Draft 2016/17 budget.

3. Council will commit $100,000 in 16/17 for dust suppression road treatments. Residents in the municipality will also contribute $100,000, increasing the capital works program by $200,000 in 16/17. This program was also undertaken in 15/16 and was well received by residents, with applications far exceeding the budget allowed.

4. Council will commit $210,000 for ongoing work associated with the Township gravel road sealing program.

5. Council will contribute $15,000 towards the Valleys to Rivers Neighbourhood Houses of Pangerang, King Valley Learning Exchange and Open Door Neighbourhood House.

6. Council will have increased revenue of $30,424 associated with the leasing of Council properties, including recovery of disbursements for utilities.

7. Council was notified by the Victorian Grants Commission on 24 May 2016 of the Financial Assistance Grant allocation for 16/17. This results in an increase in grant income of $32,590.

8. Council has confirmed arrangements for the Wangaratta library service leading to an addition of $25,000 to the draft 16/17 budget amount.

9. Council intends to align the charges for 240L and 360L recycling bins. These bins will now cost $96 per rateable property rather than the higher $119 for the 360L bin. This will have an adverse impact on the budget of $12,788.

10. Further savings have been identified from the voluntary redundancy program and restructure previously announced. The 16/17 budget will include further savings in employee benefit costs of $462,034. These savings are partly offset by redundancy costs of $175,559 in the 15/16 forecast.

11. Three capital projects will require a change in the carried forward works from 15/16. These changes are:

   a) $165,000 of the Organics Processing Plant work will be carried over to 16/17. As such, $35,000 of the capital works will be delivered in 15/16 with the remainder in 16/17. This change is required in order to meet EPA licensing requirements for the construction of the plant.

   b) $300,500 of the Aquatics Plan – WISAC Development will be carried over to 16/17. As such, $299,500 of the capital works will be delivered in 15/16 with the remainder in 16/17. This carry forward represents the costs associated with the design of the new facilities at WISAC.
c) $393,182 of the CBD masterplan work will be carried over to 16/17. As such, $6,818 of the capital works will be delivered in 15/16 with the remainder in 16/17. This change in time will ensure the draft designs can be presented to the community in the coming months for comment.

The following requests will be incorporated into existing budget programs:

1. Renewal works for the Parfitt Road footpath, as identified in the submission from Justin Dale;
2. Resealing works of Henley Drive and improvements to bus stop areas, as identified in the submission from Hamilton Park Co-Operative Ltd; and
3. The Wangaratta Bicycle Reference Group’s request to support community safety initiatives for the roll out of a Code of Conduct and Riders Kit.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Public notification on the adoption of the 2016/17 Budget will be given in the local media and on Council’s website.

Advice will be forwarded to budget submitters of the outcome of their submissions to Council in relation to the Draft 2016/17 Budget.

A copy of the Adopted 2016/17 Budget will be forwarded to the Minister for Local Government as required by s130 (4) of the Act.

**Key Changes to the Fees and Charges**

As a result of a review by Council staff, the following changes are recommended to be made to Council’s Fees and Charges Schedule.

Amendment to fees and charges currently shown:

1. Fees for domestic building works have increased in line with State Government fees;
2. Fees for Family Day Care and Long Day Care;
3. Fees for Case Management;
4. Fees for Home Care;
5. Fees for eWaste; and
6. Fees for public place event bins.

New fees and charges:

1. Provision of historical Rate Notices, electronic copies and paper copies;
2. Exercise and Personal Training in public parks;
3. HP Multipurpose Centre (City Oval) venue hire fees;
4. Fees for Owners Corporations for caddies and bin liners;
5. Fee for Weekly Garbage (Kerbside) collection for commercial ratepayers; and
6. Fees for Event Vendors.
**Options for Consideration**

The adoption of Council’s Annual Budget is a mandatory requirement of the *Local Government Act 1989*.

**Conclusion**

Following a period of public consultation and consideration of submissions, it is proposed that the budget and Long Term Financial Plan be adopted with amendments.

**Attachments**

1. COUNCIL BUDGET 2016/17
14. **COMMUNITY WELLBEING**

14.1 **SECTION 86 COMMITTEES OF MANAGEMENT**

Meeting Type: Ordinary Council Meeting  
Date of Meeting: 21 June 2016  
Author: Community and Recreation Officer  
File Name: COUNCIL COMMITTEES  
File No: 10.020.008

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

**Executive Summary**

The Special Committees of Council are responsible for the management, promotion and maintenance of the facilities under their control.

This report is presented to Council to inform and seek endorsement of the results following Council's call for community members to nominate as representatives of the four Special Committees of Management (COM) whose terms expire in July 2016. The four Special Committees are:

1. Wangaratta Showgrounds  
2. Whitfield Recreation Reserve  
3. Whorouly Memorial Park  
4. Whorouly Public Hall

An amendment is proposed to the Whorouly Memorial Park Special Committee clause 4.1 to reflect the composition of its members as follows:

“Up to 10 representatives of the Whorouly regional community and two (2) representatives of each of the following user groups; Whorouly Football Club Inc; Whorouly Netball Club Inc; Whorouly Lawn Tennis Club Inc; Whorouly Cricket Club Inc; and Whorouly Junior Football Club.

**RECOMMENDATION:**

*That Council:*

1. appoints the following representatives to the Section 86 Special Committees of Management as follows:-
### Wangaratta Showgrounds Special Committee

<table>
<thead>
<tr>
<th>Name</th>
<th>Represented User Group</th>
</tr>
</thead>
<tbody>
<tr>
<td>Brian Hargreaves</td>
<td>Community representative</td>
</tr>
<tr>
<td>Brian Kensington</td>
<td>Wangaratta Agricultural Society</td>
</tr>
<tr>
<td>Jeremy Wilson</td>
<td>Wangaratta &amp; District Junior Football League</td>
</tr>
<tr>
<td>Lee Fraser</td>
<td>Murray Bushrangers Football Club</td>
</tr>
<tr>
<td>John O’Donohue</td>
<td>AFL NE Border (Umpires)</td>
</tr>
<tr>
<td>Graeme Taylor</td>
<td>Wangaratta Sport Club</td>
</tr>
<tr>
<td>Graham Kerr</td>
<td>Community representative</td>
</tr>
<tr>
<td>Noel Gilbert</td>
<td>Lions Club of Wangaratta</td>
</tr>
<tr>
<td>Bob Head</td>
<td>Wangaratta Players Inc</td>
</tr>
<tr>
<td>Dennis Backas</td>
<td>Wangaratta Football/Netball club</td>
</tr>
<tr>
<td>Dean McDonald</td>
<td>Wangaratta Cycling Club</td>
</tr>
<tr>
<td>Roger Dadd</td>
<td>Wangaratta Bridge Club</td>
</tr>
</tbody>
</table>

### Whitfield Recreation Reserve Special Committee

<table>
<thead>
<tr>
<th>Name</th>
<th>Represented User Group</th>
</tr>
</thead>
<tbody>
<tr>
<td>Warren Proft</td>
<td>Community</td>
</tr>
<tr>
<td>Delia Jackson</td>
<td>King Valley Tourism Association</td>
</tr>
<tr>
<td>Reta Sheppard</td>
<td>Whitfield Tennis Club</td>
</tr>
<tr>
<td>David Steer</td>
<td>Community</td>
</tr>
<tr>
<td>Steven Allsop</td>
<td>Community</td>
</tr>
<tr>
<td>Bruce Uebergang</td>
<td>King Valley Football-Netball Club</td>
</tr>
<tr>
<td>Thomas Morritz</td>
<td>Community</td>
</tr>
<tr>
<td>Nikki Hartrey</td>
<td>Community</td>
</tr>
</tbody>
</table>

### Whorouly Memorial Hall Special Committee

<table>
<thead>
<tr>
<th>Name</th>
<th>Represented User Group</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jack Harrington</td>
<td>Community</td>
</tr>
<tr>
<td>Ruth Costenaro</td>
<td>Community</td>
</tr>
<tr>
<td>Pauline McPherson</td>
<td>Community</td>
</tr>
<tr>
<td>Jo Elkington</td>
<td>Community</td>
</tr>
<tr>
<td>Sue Bromilow</td>
<td>Community</td>
</tr>
<tr>
<td>Lawrence Chalmers</td>
<td>Community</td>
</tr>
<tr>
<td>Lee Cappellari</td>
<td>Community</td>
</tr>
<tr>
<td>James H Neary</td>
<td>Ovens Valley United Cricket Club</td>
</tr>
<tr>
<td>James T Neary</td>
<td>Ovens Valley United Cricket Club</td>
</tr>
<tr>
<td>Eleisha Kneebone</td>
<td>Community</td>
</tr>
<tr>
<td>Rajanna Costenaro</td>
<td>Community</td>
</tr>
<tr>
<td>Colin Walker</td>
<td>Community</td>
</tr>
<tr>
<td>John Matheson</td>
<td>Whorouly Football-Netball Club</td>
</tr>
<tr>
<td>Pam Matheson</td>
<td>Community</td>
</tr>
<tr>
<td>Louisa Cunneen</td>
<td>Community</td>
</tr>
<tr>
<td>Laurie Kneebone</td>
<td>Community</td>
</tr>
<tr>
<td>Chas Pianegonda</td>
<td>Community</td>
</tr>
</tbody>
</table>

### Whorouly Public Hall Special Committee

<table>
<thead>
<tr>
<th>Name</th>
<th>Represented User Group</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tony McNally</td>
<td>Community</td>
</tr>
<tr>
<td>Cristine Chalmers</td>
<td>Community</td>
</tr>
</tbody>
</table>
2. approves the revised Instrument of Delegations and Charter for Council’s Whorouly Memorial Park Special Committee and it be signed and sealed by Council.

Background

Council has 16 COMs established under Section 86 of the Local Government Act 1989 (the Act) for the purpose of managing and controlling activities at Council owned/managed facilities. Section 86 of the Act provides that Council may delegate certain functions, duties or powers to a COM.

Implications

Policy Considerations

Council’s policy ‘Appointment to Council Committees’ applies to this matter. At its discretion, where there are more nominations than vacancies and the nominees address the requirements of the relevant COM, Council may appoint a number of members to the committee greater than that specified in the charter.

Financial/Economic Implications

There are no financial or economic implications identified for the subject of this report.

Legal/Statutory

Council must make formal appointments to Section 86 Special Committees as required by the Act. The appointment of members to special committees by formal resolution of Council ensures that the powers, functions and duties delegated to these COMs are able to be exercised legally.

Social

Closer links between Council and COMs create greater awareness of the needs of the community and of the facilities being managed on Council’s behalf. The responsibilities delegated to the COMs promote the exchange of information between the committee and Council. Promotion of the facility by the COM facilitates increased community use.
Environmental/Sustainability Impacts

COMs are responsible for the management of any environmental issues relating to the land upon which their facilities are situated.


This report supports the 2013-2017 Council Plan:

The non-negotiables:

We are healthy

Our urban areas and rural townships are safe and friendly, where everyone can participate and contribute.

We will create and deliver

Play spaces throughout our communities that create opportunities for children, young people and families to explore, connect and interact.

Open spaces throughout our municipality that allow everyone to enjoy our beautiful environment and location.

We are growing

Our rural community is supported and recognised as a significant contributor to the economic and social character of the municipality.

We are connected

A focus on making it easy for people to volunteer in our community by connecting people, promoting opportunities and celebrating the brilliant contributions our volunteers make.

There is appropriate infrastructure that enhances all townships and communities throughout the municipality.

We are sustainable

Groups and organisations are assisted to work together to ensure that all buildings and facilities are used as much as possible.

Our community and recreation facilities are well maintained and sustainable.
### Risk Management

<table>
<thead>
<tr>
<th>Risks</th>
<th>Likelihood</th>
<th>Consequence</th>
<th>Rating</th>
<th>Mitigation Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Governance risk associated with the delegation of Council powers to a committee</td>
<td>Possible</td>
<td>Major</td>
<td>High</td>
<td>The appointment of members by a formal resolution of the Council reduces governance risks by ensuring that all members appointed to a committee are covered by Council’s public liability insurance</td>
</tr>
</tbody>
</table>

### Consultation/Communication

<table>
<thead>
<tr>
<th>Level of participation</th>
<th>public</th>
<th>Promises to the public/stakeholders</th>
<th>Tools/Techniques</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inform</td>
<td>Keep informed</td>
<td></td>
<td>Emails to the COM</td>
</tr>
<tr>
<td>Consult</td>
<td>Listen and acknowledge</td>
<td></td>
<td>Council will consult with the COMs prior to making decisions that relate to the facilities and Sport and Recreation matters.</td>
</tr>
<tr>
<td>Involve</td>
<td>Work with the respective COMs to obtain feedback</td>
<td></td>
<td>COMs provide an important source of feedback for Council to manage these facilities and provide relevant information pertaining to sport and recreation.</td>
</tr>
<tr>
<td>Collaborate</td>
<td>Feedback will be incorporated into decisions as far as possible</td>
<td></td>
<td>Council collaborates with its COMs prior to making decisions that relate to the facilities</td>
</tr>
<tr>
<td>Empower</td>
<td>Implementation in conjunction with the COM</td>
<td></td>
<td>COMs have delegated powers to make decisions in relation to the day-to-day management of the facilities. The sport and recreation committee provides advice on the implementation of sport and recreation programs.</td>
</tr>
</tbody>
</table>

Officers believe that appropriate consultation has occurred and the matter is now ready for Council’s consideration.
**Conclusion**

The appointment of the nominations detailed herein to the relevant COMs will delegate the management, function and duties of the activities and facilities under the COMs and will uphold Council’s requirements under the Act.

**Attachments**

1. Whorouly Memorial Park Committee of Management Charter
14.2 2016 COMMUNITY GRANTS PROGRAM - MAJOR CATEGORY

Meeting Type: Ordinary Council Meeting
Date of Meeting: 21 June 2016
Author: Community Projects Officer
File Name: Community Grants
File No: 68.040.001

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to seek Council’s approval of the recommended funding allocations for the 2016 Community Grants Program – Major Category.

An assessment of applications received under the 2016 Community Grants Program – Major Category has been completed. Recommended projects for funding have been listed in this report for Councils consideration.

RECOMMENDATION:

That Council:

1. **endorse the allocation of $146,904 for the funding of the following projects as part of the 2016 Community Grants Program – Major Category:**

<table>
<thead>
<tr>
<th>Group / Organisation</th>
<th>Project Name</th>
<th>Request Amount $</th>
</tr>
</thead>
<tbody>
<tr>
<td>Christopher Robin Pre School Centre Inc</td>
<td>Project Pangerang!</td>
<td>4,100</td>
</tr>
<tr>
<td>Whorouly Recreation Reserve</td>
<td>All Purpose Mower for Increased Volunteer Participation</td>
<td>5,500</td>
</tr>
<tr>
<td>Goulburn and North East Arts Alliance (GANEAA)</td>
<td>Festival Arts Map</td>
<td>4,000</td>
</tr>
<tr>
<td>STEM Partnership (NE Tracks LLEN)</td>
<td>Drones, Droids and Robots - Science Week Expo</td>
<td>8,000</td>
</tr>
<tr>
<td>Wangaratta District Men’s Shed Inc</td>
<td>Disabled Unisex Toilet Project</td>
<td>12,000</td>
</tr>
<tr>
<td>Gateway Health</td>
<td>Gateway Health Landscaping Project</td>
<td>15,000</td>
</tr>
<tr>
<td>Moyhu Tennis Club</td>
<td>Plexipave of Tennis Courts x 2</td>
<td>15,000</td>
</tr>
</tbody>
</table>
**Background**

Each year Council’s Community Grants Program provides financial assistance to local not-for-profit community groups and organisations for the development of programs; and for activities and projects that will enhance the social, cultural and environmental experience for residents of the Rural City of Wangaratta.

The Rural City of Wangaratta 2016 Community Grants Program – Major Category received 38 eligible applications in the current funding round. The total amount of funds requested in this 2016 round totalled $374,619. These applications have completed an assessment process, been measured against the application criteria and then scaled from highest to lowest ranking.

In the 2015-16 financial year the Community Grants Program – Major Category has a funding pool of $150,000.

**Table 1 – Recommended successful applications for 2016 Community Grants Program – Major Category and cumulative funding total.**

<table>
<thead>
<tr>
<th>Group / Organisation</th>
<th>Project Name</th>
<th>Request Amount</th>
<th>Cumulative Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Christopher Robin Pre School Centre Inc</td>
<td>Project Pangerang!</td>
<td>4,100</td>
<td>4,100</td>
</tr>
<tr>
<td>Whorouly Recreation Reserve</td>
<td>All Purpose Mower for Increased Volunteer Participation</td>
<td>5,500</td>
<td>9,600</td>
</tr>
<tr>
<td>Goulburn and North East Arts Alliance (GANEAA)</td>
<td>Festival Arts Map</td>
<td>4,000</td>
<td>13,600</td>
</tr>
</tbody>
</table>
### Implications

#### Policy Considerations


#### Financial/Economic Implications

<table>
<thead>
<tr>
<th></th>
<th>2016 Approved Budget for this proposal $</th>
<th>This Proposal $</th>
<th>Variance to Approved Budget $</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenue/Income</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Expense</td>
<td>150,000</td>
<td>146,904</td>
<td>+3,096</td>
<td></td>
</tr>
<tr>
<td>Net Result</td>
<td>150,000</td>
<td>146,904</td>
<td>+3,096</td>
<td></td>
</tr>
</tbody>
</table>

#### Legal/Statutory

There are no legal/statutory implications identified for the subject of this report.
Social

The granting of funds to community groups achieves social outcomes that benefit our community.

Other social implications relate to the impact unfunded projects may have on community initiatives and projects. All unsuccessful projects are supported to develop their projects and applications to strengthen future funding opportunities – both within Council and through other avenues.

Environmental/Sustainability Impacts

A number of the grants made will achieve environmental outcomes.


This report supports the 2013-2017 Council Plan:

Goal

We are Healthy

We will research and advocate:

on behalf of our groups and committees to ensure they have the resources and knowledge to do the things they need to do.

We will plan and make decisions for the future:

that ensure we are responding to the current and long-term recreational needs of our community.

The non-negotiables

Things happen based on what our communities know are important to them.

Our community and recreation facilities are well maintained and sustainable.

The Wangaratta Council Plan

Key priorities:

We will plan and make decisions for the future:

through the delivery of ‘The Wangaratta Project’ we will develop and implement a master plan for the Central Business District that focuses on the creation of a city centre that is unique, diverse and active.

that build a unique creative hub in the centre of the City through the delivery of the Wangaratta Cultural Precinct Plan – a plan that will focus on building exciting,
engaging and creative spaces, programs and opportunities for all our community members and visitors.

**We will create and deliver:**

unique, engaging and relevant public art that helps to make our city, neighbourhoods and towns interesting places to be.

an events strategy that focuses on delivering and supporting a range of exciting, diverse, safe, and quality events throughout our community.

**The non-negotiables:**

A range of events and cultural programs offered throughout the municipality that is exciting, enjoyable and inclusive.

The provision of high quality and diverse community and professional arts, cultural and heritage projects and programs.

**What we do every day:**

We facilitate cultural programs.

We deliver a vibrant and varied events program.

**Strategic Links**

a) Rural City of Wangaratta 2030 Community Vision

N/A

b) Other strategic links

**Rural City of Wangaratta Recreation Strategy**

RS 7.1.3 Encourage greater informal use of recreation reserves and facilities by:

- Promoting the availability of facilities for casual community access (i.e. multi-use hard courts);
- Increasing the diversity of available opportunities such as nature walks/walking circuits, exercise stations, informal recreation opportunities for young people and older adults, seating/picnic facilities and play spaces.

RS 7.2.3 Work with key groups to establish and promote unstructured recreation opportunities for specific groups in the community.

RS 7.3.2 Review the use and capacity of existing ovals in Wangaratta (and surrounding areas), with the aim to maximise the use of existing infrastructure (for cricket and football) prior to the consideration of any new/additional grounds being supported.
RS 7.4.3 Support and enhance partnerships with local youth providers and groups to ensure that the recreational needs of young people continue to evolve and improve and to ensure young people are involved in the planning of local recreation opportunities.

RS 7.5.6 Promote walking and cycling throughout the community to increase levels of physical activity and health for all age groups by:

**Rural City of Wangaratta Community & Wellbeing Plan 2013-2017**

4.2.4 Ensure planning for new and redeveloped community facilities to identify accessibility challenges to incorporate Universal Design Principles community facilities.

4.3.2.1 Support activities that build community and social networks.

4.3.2.2 Deliver programs and activities that facilitate intergenerational interaction and foster community inclusion.

4.3.2.3 Provide support to community groups and organisations that seek opportunities for innovation, collaboration and community strengthening.

4.3.2.4 Continue to support the delivery of diverse, innovative and engaging events.

4.3.3.1 *Participate fully and contribute to the social, programs and venues being accessible to economic and cultural life disadvantaged sectors in the community.*

4.5.2 Develop infrastructure, programs and resources that support and facilitate affordable active living.

**The key priorities of the Wangaratta Project - A Masterplan for the City are:**

**Arts, Culture, Events & Activation Portfolio**
- Develop new events, activities, Festivals & happenings
- Celebrate Wangaratta as the place of textiles
- Create opportunities for live music
- Support emergent, temporary, interactive & informal artforms

**Roads, Lanes, Paths & Streetscapes Portfolio**
- Embedded art in public spaces, walls & streets
- Bring life to the laneways

**Rural City of Wangaratta Youth Strategy Action Plan 2010**

Provide young free events and activities for young people and increase accessibility to venues.

Communicate with young people through a variety of ways to increase their participation in local youth events and activities and promote Council.
Enhance educational and employment opportunities for young people.

Creating and maintaining strong links & partnerships with relevant organisations so that young people’s needs be incorporated into Council planning.

Support young people to be more informed about local employment and educational opportunities.

Maintain Community Grants program to assist local sporting clubs, community groups and individuals to achieve positive outcomes and create opportunities for young people to be engaged in positive activities.

Ensure that community facilities and wider Council infrastructure including sports facilities, skate parks, bike tracks, parks and gardens are monitored, maintained, improved and developed to meet the needs of young people.

**Rural City of Wangaratta 2015 Access & Inclusion Charter**

- Provide a safe and accessible environment
- Treating all people with respect and dignity
- Exercise leadership by advocating for the rights of disadvantaged groups

### Risk Management

<table>
<thead>
<tr>
<th>Risks</th>
<th>Likelihood</th>
<th>Consequence</th>
<th>Rating</th>
<th>Mitigation Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Group’s ability to contribute committed Cash / inkind</td>
<td>(3) possible</td>
<td>(2) minor</td>
<td>Medium</td>
<td>Requested detailed financials to support commitment</td>
</tr>
<tr>
<td>Group’s capacity to implement project with available volunteer capacity</td>
<td>(3) possible</td>
<td>(2) minor</td>
<td>Medium</td>
<td>Continual monitoring throughout project implementation</td>
</tr>
</tbody>
</table>

### Consultation/Communication

<table>
<thead>
<tr>
<th>Level of participation</th>
<th>Public</th>
<th>Promises to the public/stakeholders</th>
<th>Tools/Techniques</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inform</td>
<td>Internal staff</td>
<td></td>
<td>Sharepoint, email</td>
</tr>
<tr>
<td>Consult</td>
<td>Internal &amp; external stakeholders</td>
<td></td>
<td>In person</td>
</tr>
<tr>
<td>Involve</td>
<td>Roadshows</td>
<td></td>
<td>Face-to-face, phone</td>
</tr>
<tr>
<td>Collaborate</td>
<td>Eligible applicants</td>
<td></td>
<td>Email, face-to-face</td>
</tr>
<tr>
<td>Empower</td>
<td>Successful applicants</td>
<td></td>
<td>Letter, email, phone, face-to-face</td>
</tr>
</tbody>
</table>
Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Successful and unsuccessful applicants will be informed of Council’s decision.

**Conclusion**

With assessment now completed, projects for funding have been listed in this report for Council’s consideration.

It is requested that Council consider the endorsement of the Table 1 listed projects to receive funding under the 2016 Community Grants Program – Major Category – with a total allocation under the funding round of $146,904.

**Attachments**

Nil
14.3 AUSTRALIA DAY POLICY REVIEW

Meeting Type: Ordinary Council Meeting
Date of Meeting: 21 June 2016
Author: Executive Assistant Community Wellbeing
File Name: AUSTRALIA DAY CITIZEN AWARDS / CITIZEN OF THE YEAR
File No: 10.050.001

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

Each year Council works with community groups to present Australia Day activities and awards throughout the municipality. The current Australia Day Events & Awards Policy is due for review. As such, an assessment and evaluation of the policy and associated processes for the Australia Day awards and events has been completed.

This report is presented to Council for endorsement of the updated policy documents that support the delivery of the Australia Day celebrations.

RECOMMENDATION:

That Council:

1. endorses the Proposed Australia Day Awards Policy and Australia Day Events Policy for public exhibition;

2. invites public submissions regarding the Proposed Australia Day Awards Policy and Australia Day Events Policy in accordance with Council’s “Major Council Policy Consultation Local Law No.4 of 2015” up to 5pm on Friday 22 July 2016;

3. establishes a Special Committee of Council to hear submissions on the Proposed Australia Day Awards Policy and Australia Day Events Policy at 4:00pm on Monday 1 August 2016, if required; and

4. reviews and adopts the Councillor Australia Day Awards Policy and Australia Day Events Policy at the 16 August 2016 Ordinary Meeting of Council, taking into consideration all of the submissions made regarding the Proposed Councillor Support Policy.
Background

There are a number of components which contribute to the Australia Day activities within the Rural City of Wangaratta, including:

1. Urban events:
   i. Rural City of Wangaratta Official Australia Day Ceremony
   ii. Civic Reception

2. Rural events:
   i. 15 sanctioned and financially supported rural events

3. Australia Day Awards:
   i. Citizen of the Year
   ii. Young Citizen of the Year
   iii. Community Event of the Year
   iv. Local Achiever of the Year

In undertaking this review, it has been established that the Australia Day Events & Awards Policy should be separated into:

- Australia Day Events Policy (corporate policy)
- Australia Day Awards Policy (Council policy)

This separation of the two policies ensures the operational aspects of Australia Day are not lost in the awards process. It also supports the important value of civic contributions being recognised by Council.

Implications

Australia Day events are held throughout the Rural City of Wangaratta and have a great emphasis on communities gathering for celebration. The events commonly include raising and lowering the Australian flag, a free barbeque, free entertainment, Ambassador Representation, recognition of Order of Australia recipients, award presentations and citizenship ceremonies.

Australia Day awards recognise those who have made a significant contribution to our community, whether it is locally, in their rural communities, across the municipality or in a broader context.

1. Citizen of the Year is awarded to a person 25 years or older on 26 January who has made a noteworthy contribution during the previous year and/or has given outstanding service to the local community over a number of years. Previous Citizen of the Year recipients are ineligible to receive the award.

2. Young Citizen of the Year is awarded to a person under 25 years of age on 26 January who has made a noteworthy contribution during the previous year and/or has given outstanding service to the local community over a number of years. Previous Young Citizen of the Year recipients are ineligible to receive the award.
3. Community Event of the Year is awarded to the person or community group who has staged the most outstanding community event of the year which has provided community benefit and promoted positive outcomes for the Rural City of Wangaratta. Previous Community Event of the Year recipients are ineligible to receive the award.

4. Local Achiever of the Year is awarded by rural communities to individuals or groups who have made a noteworthy contribution to their local community. These nominations may also be considered for the Rural City of Wangaratta Citizen of the Year, Young Citizen of the Year or Community Events of the Year categories with the agreement of nominees.

The Committee of Council presiding over the awards will select the award recipients based on a confidential scoring process that is completed on an individual matrix, outlining the eligibility criteria. This will happen at a meeting of Councillors – where a quorum (majority of members) is present.

In the case of drawn recipients, the decision between the drawn recipients will rest with the Mayor of the day.

Policy Considerations

There are no specific Council policies or strategies that relate to this report.

Financial/Economic Implications

The budget for the Australia Day celebrations includes a $400 contribution that is provided to each of the rural community events to ensure they are kept free or low cost.

<table>
<thead>
<tr>
<th></th>
<th>2015/2016 Approved Budget for this proposal $</th>
<th>This Proposal $</th>
<th>Variance to Approved Budget $</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenue/Income</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Expense</td>
<td>11,000</td>
<td>11,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Net Result</td>
<td>11,000</td>
<td>11,000</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Legal/Statutory

There are no legal/statutory implications identified for the subject of this report.

Social

Australia Day provides the opportunity to celebrate with the community by supporting and enhancing occasions for people to come together, and contributes to the cultural and social wellbeing of our urban area and small townships.
Environmental/Sustainability Impacts

There are no environmental/ sustainability impacts identified for this subject of this report.


This report supports the 2013-2017 Council Plan:

Goal

We are Connected

We will create and deliver:

exceptional services and programs that help our families and children to be healthy, happy and connected active conversations, exciting events and engaging spaces that allow everyone to join in and participate in all elements of community life.

The non-negotiables

Things happen based on what our communities know are important to them.

Strategic Links

a) Rural City of Wangaratta 2030 Community Vision

N/A

Risk Management

There are no risks identified of the subject of this report.

Consultation/Communication

<table>
<thead>
<tr>
<th>Level of public participation</th>
<th>Promises to the public/stakeholders</th>
<th>Tools/Techniques</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inform</td>
<td>Update all related documents to reflect changes</td>
<td>Forms and information to be published on Council's website</td>
</tr>
<tr>
<td>Consult</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Involve</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Collaborate</td>
<td>Work with Councillors and community leaders to encourage involvement</td>
<td>Councillors Communiqué Email Community directory newsletter</td>
</tr>
<tr>
<td>Empower</td>
<td>Rural event organisers to help deliver the process</td>
<td>Meetings Direct contact – mail/email</td>
</tr>
</tbody>
</table>
Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

**Options for Consideration**

That changes be made to the Australia Day Events & Awards Policy, the main points being as follows:

1. Separate into two policies - Australia Day Events Policy and Australia Day Awards Policy.
2. The new Council structure has been considered and a ‘Committee of Council’ will be charged with the responsibility to make the award selections from nominations received.

Or

1. That the existing policy remain and no changes are made.

**Conclusion**

The recommendations for changes to the policy, process and event procedures as outlined in this report will ensure the future delivery of the Australia Day events and awards are provided to the highest standard to recognise the achievements of local citizens and communities throughout the municipality, and to reflect the new Council structure.

**Attachments**

1. AUSTRALIA DAY EVENTS POLICY
2. AUSTRALIA DAY AWARDS POLICY
15. **INFRASTRUCTURE SERVICES**

15.1 **ASSET MANAGEMENT POLICY**

Meeting Type: Ordinary Council Meeting  
Date of Meeting: 21 June 2016  
Author: Manager - Assets  
File Name:  
File No: 84.005

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

**Executive Summary**

This report is presented to Council to commence the process of adopting Council’s updated Asset Management Policy 2016 (the proposed policy) (*refer to attachment*).

**RECOMMENDATION:**

That Council:

1. endorses the proposed Asset Management Policy for public exhibition;

2. invites public submissions regarding the Proposed Asset Management Policy in accordance with Council’s Major Council Policy Consultation Local Law No.4 of 2015 up to 5pm on Friday 22 July 2016;

3. establishes a Special Committee of Council to hear submissions on the Proposed Asset Management Policy at 4:00pm on Monday 25 July 2016, if required; and

4. reviews and adopts the Asset Management Policy 2016 at the 16 August 2016 Ordinary Meeting of Council, taking into consideration all of the submissions made regarding the Asset Management Policy.

**Background**

Council services are heavily reliant on Council infrastructure. Assets which require significant on-going investment in maintenance and renewal activities to ensure that they can deliver expected levels of services to the community.
Council is in the process of developing an asset management framework to enhance Council’s asset management practices. The framework enables Council to implement a coordinated approach for the management of assets under its stewardship.

The proposed Policy plays a key role in the development of this framework as it supports the development, management and implementation of an Asset Management Strategy and Asset Management Strategic Action Plan. This will ensure that effective asset management practices are developed and utilised for all assets owned and controlled by Council.

An increased demand for services has resulted in an ever increasing demand on resources. Council, as a service provider, needs to be accountable and demonstrate to the community how assets will be managed so that they continue to deliver important community services. The proposed Policy facilitates achievement of this goal.

**Implications**

**Policy Considerations**

The proposed Policy replaces the 2010 Asset Management Policy.

The proposed policy is a Major Council Policy and therefore must be subject to the consultation process set out in the Major Council Policy Consultation Local Law No. 4 of 2015.

**Financial/Economic Implications**

The policy provides financial planning and management guidance as it relates to the delivery of Council services.

**Legal/Statutory**

There are no legal/statutory implications identified for the subject of this report.

**Social**

There are no social impacts identified for the subject of this report.

**Environmental/Sustainability Impacts**

There are no environmental/ sustainability impacts identified for this subject of this report.


This report supports the 2013-2017 Council Plan:
Goal

We are Sustainable

We will create and deliver:

improved infrastructure and signage that enhances our natural reserves.
our budgeted annual capital works program.

We will plan and make decisions for the future:

refining the management of Council’s infrastructure assets through a review of the Asset Management Policy.

completing Asset Management Plans to outline the key elements involved in managing Council assets.

We will focus on our business:

reviewing service levels while balancing community expectations with available resources
developing and implementing management plans; incorporating rolling capital works and cyclic maintenance

The non-negotiables

Asset management systems ensure the sustainability of our community assets.

Our natural environment and assets are protected.

There is appropriate infrastructure that enhances all townships and communities throughout the municipality.

Strategic Links

a) Rural City of Wangaratta 2030 Community Vision
b) Council Plan
c) The Long Term Financial Plan and Strategic Resource Plan
d) Asset Management Strategy
e) Asset Management Plans

Consultation/Communication

<table>
<thead>
<tr>
<th>Level of participation</th>
<th>Promises to the public/stakeholders</th>
<th>Tools/Techniques</th>
</tr>
</thead>
<tbody>
<tr>
<td>Consult</td>
<td>That Council will consider any submissions relating to the Asset Management Policy</td>
<td>Draft Asset Management Policy on public display</td>
</tr>
<tr>
<td>Involve</td>
<td>Key staff relevant to the implementation of the Asset Management Policy</td>
<td>Working Group Meeting with key staff</td>
</tr>
</tbody>
</table>
The proposed policy is a Major Council Policy and is subject to the provisions of the Major Council Policy Consultation Local Law No. 4 of 2015 which requires a public exhibition and submission process to be undertaken. This process is planned to commence with Council endorsement at the 21 June 2016 Ordinary Meeting of Council and conclude with adoption of the Asset Management at the 16 August 2016 Ordinary Meeting of Council.

A public notice will be published in the Wangaratta Chronicle on Friday 24 June 2016 explaining the submission process. A Community Impact Statement has been prepared to inform the community about the proposed policy and to assist any member of the public who may wish to make a submission to Council.

Submissions will be received up to 5pm Friday 22 July 2016.

In their written submission, a person may also request to be heard by a Committee of Council in support of their submission, prior to Council considering the proposal. A Special Committee of Council will be established to hear submissions on the proposed policy at 4:00pm on Monday 25 July 2016.

Conclusion

The Asset Management Policy is the overarching document that defines how Council manages its assets. It plays an important role in the Asset Management Framework and has strategic links to other corporate plans. It will inform the development and implementation of the Asset Management Strategy and Asset Management Strategic Action Plan.

Attachments

1  ASSET MANAGEMENT POLICY 2016
15.2 WASTE CHARGE POLICY ADOPTION

Meeting Type: Ordinary Council Meeting
Date of Meeting: 21 June 2016
Author: Waste Management Coordinator
File Name: Waste Charge Policy 2016
File No: 72.020.015

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to consider the adoption of the Waste Charge Policy. The Policy was on exhibition for the period 19 April to 18 May 2016. Three submissions were received. One of the submissions related to the closure of transfer stations which was the subject of a Council resolution at the May 2016 Council meeting and the remaining two submissions were generally supportive of the changes made within the policy.

RECOMMENDATION:

*That Council adopts the revised Waste Charge Policy.*

Background

A number of changes were required for the existing Waste Charge Policy to create flexibility on how Council charges for its waste services.

These changes include:

1. 360 Litre recycling bins to be charged at the same price as 240 Litre recycling bins. This is declared in the Budget 2016/17.
2. Optional weekly collection of garbage bins for Commercial businesses in the Rural Townships.
3. Free collection of organic liners from Council’s customer services area.
4. Flexible arrangements for Owners’ Corporations
5. Four Strike Policy for organics contamination

Implications

Policy Considerations

Waste Management Strategy
Financial/Economic Implications

The proposed changes will have some financial implications, however, these will depend on the uptake of the services and are likely to relatively minor.

Legal/Statutory

There are no legal/statutory implications identified for the subject of this report.

Social

There are no social impacts identified for the subject of this report.

Environmental/Sustainability Impacts

There are no environmental/ sustainability impacts identified for this subject of this report.


This report supports the 2013-2017 Council Plan:

We will focus on our business:

reviewing service levels while balancing community expectations with available resources

The non-negotiables

Develop initiatives for the community to reduce resource use and waste to achieve sustainable living.

Strategic Links

a) Rural City of Wangaratta 2030 Community Vision

Consultation/Communication

<table>
<thead>
<tr>
<th>Level of participation</th>
<th>public</th>
<th>Promises to the public/stakeholders</th>
<th>Tools/Techniques</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inform</td>
<td></td>
<td>Feedback sought on the draft Waste Charge Policy</td>
<td>Wangaratta Chronicle; Council’s Website.</td>
</tr>
<tr>
<td>Consult</td>
<td></td>
<td>Feedback sought on the draft Waste Charge Policy</td>
<td>Wangaratta Chronicle; Council’s Website.</td>
</tr>
<tr>
<td>Involve</td>
<td></td>
<td>Feedback sought on the draft Waste Charge Policy</td>
<td>Wangaratta Chronicle; Council’s Website.</td>
</tr>
<tr>
<td>Collaborate</td>
<td></td>
<td>Feedback sought on the draft Waste Charge Policy</td>
<td>Wangaratta Chronicle; Council’s Website.</td>
</tr>
<tr>
<td>Empower</td>
<td></td>
<td>Feedback sought on the draft Waste Charge Policy</td>
<td>Wangaratta Chronicle; Council’s Website.</td>
</tr>
</tbody>
</table>
## Submitter
<table>
<thead>
<tr>
<th>Location</th>
<th>Issues raised</th>
</tr>
</thead>
</table>
| Homestead Life Manager | Raised a number of points of clarification;  
  1. Body corporates are now known as Owners’ Corporations.  
  2. Sought clarification on prices for organic liners for Owners’ Corporations.  
  3. What happens if residents use more than one roll of liners per year?  
  4. Four strike policy implications for Owners’ Corporations. |
| King Valley Tourism Association | Were supportive of;  
  1. 360 Litre recycling bin  
  2. Optional weekly collection  
  3. Requested further collections at Easter and Christmas and noted that this was not mentioned in the policy |
| Community Member | Submission referred to the Whitfield Transfer Station closing. This matter was subject to a report and resolution at the March Council meeting and was not considered further in this report. |

As a result of this consultation the term ‘Body Corporation’ has been replaced by ‘Owners’ Corporation’. The other matters raised through consultation have been addressed with the submitters but have not resulted in further change to the Policy.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

**Conclusion**

The draft Waste Charge Policy was placed on public exhibition to seek feedback from the community on a number of changes proposed within the content of the document.

With the feedback from the submissions, the reference to Body Corporations has been changed to Owners’ Corporations. Otherwise, no other changes to the revised policy have been made.

**Attachments**

1. Waste Charge Policy 2016
16. DEVELOPMENT SERVICES

16.1 MURRAY TO MOUNTAINS RAIL TRAIL

Meeting Type: Ordinary Council Meeting
Date of Meeting: 17 May 2016
Author: Manager - Economic Development and Tourism
File Name: Murray To Mountains Rail Trail
File No: 42.120.031

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to consider the process of revoking and winding down the existing Murray to Mountains Rail Trail Special Committee of Council appointed under Section 86 of the Local Government Act 1989 and reverting to the three partner Councils as individual Committees of Management under the Crown Land (Reserves) Act 1978 for their respective local government areas.

RECOMMENDATION:

That Council:

1. **endorses the commencement of the process to revoke Local Law No. 3 in conjunction with the incorporation of appropriate sections of Local Law No. 3 into an amended Local Law No. 1; and**

2. **endorses the Murray to Mountains Memorandum of Understanding.**

Background

In 1998, funding of almost $2M was provided by the Victorian State Government, through the Community Support Fund to construct and develop Stage 1 of the Murray to Mountains Rail Trail which would connect the townships of Bright, Myrtleford, Beechworth and Wangaratta. This stage was completed and opened in September 2002.

Under Section 14 of the **Crown Land (Reserves) Act 1978**, the three Councils were appointed by the relevant Minister as the Committee of Management of the Murray to Mountains Rail Trail to manage and develop the reserve. A Memorandum of Understanding (MOU) was established in 1999 for the construction of the trail and to maintain it.
The Crown Land Reserves (Murray to Mountains Rail Trail Reserve) Regulations 2003 were gazetted on 25 September 2003 to provide for the care, protection and management of the Murray to Mountains Rail Trail. The current Special Committee of Council operates under a Section 86 Local Government Act 1989 appointment and is governed by the principles of agreement in this MOU as well as the above regulations and authorisations.

With the development and construction of the trail completed and the trail operational for a number of years, the three Councils agree it is time to consider a change to the operation and management of the Murray to Mountains Rail Trail. Discussions have been held between the three Councils and agreement reached on a preferred way forward. This involves the revocation of the existing Special Committee of Council and the Committee of Management status reverting to the respective Councils for the section of trail that is located in their respective municipalities.

This action also requires the revocation of Rural City of Wangaratta Local Law No 3 Murray to Mountains Rail Trail and amendment to Council’s Local Law No.1 to incorporate relevant sections that relate to the Rail Trail areas.

**Implications**

**Policy Considerations**

This is the first step in a series of actions which will result in the changes to the way the Murray to Mountains Rail Trail is managed by the three Councils. Further steps include:

1) A proposed meeting with the existing Special Committee of Council, supported by a letter signed by the three Councils, to advise them of the intention to revoke the instrument of delegation.
2) Advise the Crown of the proposal to revoke the current Special Committee of Council and revert to the Rural City of Wangaratta as the Committee of Management for the Rural City of Wangaratta municipality area.
3) Distribution of funds held in the existing Special Committee of Council account as agreed by the three Councils for ongoing promotion and maintenance of the trail.
4) The existing Memorandum of Understanding between the three Councils will be updated to reflect the new structure.
5) The Rural City of Wangaratta should ensure the relevant sections of revoked Local Law No 3, referring to the Murray to Mountains Rail Trail, be included where appropriate in a revised Local Law No.1.

**Financial/Economic Implications**

The Rural City of Wangaratta will need to determine which unit/units of Council are responsible for activities such as: trail land licences, maintenance issues, illegal/improper use of the trail and administration duties. Allocation of budget for ongoing maintenance and future development of the trail also need to be considered.
Legal/Statutory

Under Section 14 of the *Crown Land (Reserves) Act 1978* the Rural City of Wangaratta will be committee of management to manage and develop the Rail Trail reserve within its municipal area.

Section 17B(1) of the *Crown Land (Reserves) Act 1978* authorises the Council as Committee of Management to issue licences for the purpose of grazing for periods not exceeding three years.

Social

There are no social impacts identified for the subject of this report.

Environmental/Sustainability Impacts

There are no environmental/sustainability impacts identified for this subject of this report.


This report supports the 2013-2017 Council Plan:

**Goal**

We are Sustainable

**We will research and advocate:**

to promote regional cycle tourism for the benefit of our community and the local economy.

**We will create and deliver:**

tourism products and experiences that attract visitors.

quality and accessible pathways and cycling and walking tracks that build local and regional connections.

**We will plan and make decisions for the future:**

that ensure we are responding to the current and long-term recreational needs of our community.

that focus on creating sustainable and quality recreation reserves throughout our municipality.

**We will focus on our business:**

by making sure that all our teams work together to plan, develop and deliver innovative recreation projects.
The non-negotiables

Asset management systems ensure the sustainability of our community assets.

We have a strong and accessible network of pathways and walking and cycling tracks throughout the

Risk Management

The endorsement of this Murray to Mountains Rail Trail proposal will ensure the future of the trail through a collaborative approach of the three Councils involved.

Consultation/Communication

The Chief Executive Officers from the Rural City of Wangaratta, Alpine and Indigo Councils have met and discussed the Murray to Mountains Rail Trail management into the future. Officers from Tourism North East have also been consulted on the proposal and agreed to manage promotion of the Rail Trail into the future.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Future Management

A draft MOU has been prepared by the three councils in consultation with tourism North East (refer attachment). The MOU proposes the establishment of a technical reference group to provide advice to each council on matters such as maintenance and a strategic directions group to identify long term visions to sustain growth and development of the trail. The MOU further considers aspects of management and primary contacts within each council for correspondence and complaints, required public liability insurance, trail marketing and promotion.

Consultation has also been conducted with the outgoing Committee of Management and the informal Community Advisory Group (“Friends of the Trail”). These discussions looked at outstanding issues with the trail which may require attention, and also the process moving forward with regard to the reporting of any issues affecting the use and quality of the trail.

It is proposed that as part of the ongoing management there would be a community meeting of interested parties and user groups, one in each municipality annually, to discuss the ongoing operation of the rail trails.

Options for Consideration

Consultation between the three Councils and Tourism North East has decided that this is the most appropriate option for the future development and management of the Murray to Mountains Rail Trail.
**Conclusion**

Council endorse the recommendation to revoke the existing Special Committee of Council and proceed with the alternative detailed in this report. Council should also endorse the commencement of the process to revoke of Local Law No 3, amend Local Law No.1 accordingly and advise the Department of Environment, Land, Water and Planning of this decision.

**Attachments**

1. Murray to the Mountains - MOU 2016
16.2 WANGARATTA GOLF COURSE DEVELOPMENT - REQUEST FOR COMBINED REZONING AND RESIDENTIAL SUBDIVISION

Meeting Type: Ordinary Council Meeting  
Date of Meeting: 21 June 2016  
Author: Coordinator Strategic Planning  
File Name: Amendment C72 Wangaratta Golf Course Residential Development – Combined Rezoning and Residential Subdivision  
File No: 73.030.088

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

This report is presented to Council to consider a request by a private proponent to rezone the south west portion of the Wangaratta Golf Course and issue a planning permit to facilitate a multi-lot residential development. The request is for Council to undertake a combined rezoning and planning permit application under section 96 of the Planning and Environment Act 1987. Relevant considerations are:

- The rezoning and residential development are strategically supported;
- The combined process allows formal participation by agencies and the community;
- The proposal significantly differs from the proposal in Amendment C41 that was abandoned by Council on 17 December, 2013 in terms of location and layout.

RECOMMENDATION:

That Council:

1. accepts the request by North East Survey Design, on behalf of Wangaratta Golf Development Pty Ltd, to progress a combined amendment and permit (Amendment C72) to the Wangaratta Planning Scheme for land known as 68 Waldara Drive, Waldara;

2. seeks authorisation from the Minister for Planning to prepare and exhibit Amendment C72 to the Wangaratta Planning Scheme to rezone part of the Wangaratta Golf Course from Special Use Zone – Schedule 4 (Golf Course) to General Residential Zone and issue a permit for a staged multi lot residential subdivision, including the creation of access to a Road Zoned Category 1 and the removal of Native Vegetation;
3. authorise the Chief Executive Officer to make any changes to the Draft Amendment as directed by the Department of Environment, Land, Water and Planning; and

4. notifies the proponent of this decision.

Background

North East Survey Design (NESD), on behalf of the proponent Wangaratta Golf Development Pty Ltd, is seeking to rezone a 7.98 hectare parcel of land within Lot 27 LP135240 (being the Wangaratta Golf Course) to facilitate development of a staged multi lot (59 lots) residential subdivision.

The proposal consists of two steps considered concurrently under section 96A of the Planning and Environment Act 1987, being:

1. An application for rezoning of the subject parcel of land from Special Use Zone – Schedule 4 (Golf Course) to General Residential Zone; and

2. An application for a planning permit for a staged multi lot (59 lots) residential subdivision, removal of native vegetation and new access to a Road Zone 1 (Wangaratta-Yarrawonga Road).

Council's consent is required to proceed with the amendment process. Council must seek authorisation from the Minister for Planning to prepare and exhibit the combined amendment and permit to the Wangaratta Planning Scheme.
The subject land is identified at Figure 1.

![Figure 1: Site Plan](image)

- Proposed rezoning and development site
- Wangaratta Golf Course
- LDRZ Low Density Residential Zone
- GRZ General Residential Zone
- Wangaratta - Yarrawonga Road

The proposed Concept Development Plan is included at Attachment 2 respectively.

The proposal includes two new access roads onto the Wangaratta-Yarrawonga Road, one opposite Woodland Grove, and a second access opposite Wangandary Road. This second access would not be activated until such time as future growth occurs and the intersection is upgraded by the relevant agencies.

The Wangaratta Golf Club wishes to divest itself of this 7.98 hectare parcel of land in order to raise funds for the continued operation and upgrade of club facilities. A longer term plan is to relocate the clubhouse from Waldara Drive to a new position north of the proposed new subdivision.

The current zone, Special Use Zone – Schedule 4 is not appropriate for the proposed residential development. The purposes of the SUZ4 are:

- To provide for the use of the Wangaratta Golf Club for a range of sporting, entertainment and commercial uses.
To ensure that the combination of uses, their density and the scale and character of any development do not prejudice the amenity of surrounding land.

Any significant change in intended land use and development should have the correct underlying zoning. In this case, General Residential Zone is the most appropriate zone to achieve the development outcome of fifty-nine fully serviced residential lots.

Process under section 96A of the Planning and Environment Act 1987

To avoid a two-stage process where a planning proposal requires both an amendment to a planning scheme and a planning permit, the Planning and Environment Act 1987 makes provision for a combined amendment and permit process. This allows a planning authority (Council), if requested by a proponent, to simultaneously prepare and exhibit an amendment (rezoning) and a draft planning permit (subdivision).

Under the combined process, a permit application can be made for any purpose for which the planning scheme, as amended, will require a permit to be obtained. The permit component is processed quite differently to a normal planning application. The differences include:

- No formal referral requirements.
- Giving notice of the permit application is done jointly through ‘exhibition’ of the amendment; and
- The Minister for Planning makes the final decision about whether the permit is granted, with no right of review at the Victorian Civil and Administrative Tribunal (VCAT).

Strategic justification for the rezoning

The subject land is in an area of Wangaratta identified for long term residential growth. Strategic Directions at Clause 21.06 of the Wangaratta Planning Scheme (WPS) include to:

- Recognise and protect the northwest and west of Wangaratta as the preferred residential growth area for immediate and long term residential development.

Council’s Population and Housing Strategy 2013 identifies the golf course site as a ‘strategically important site as it provides vacant and readily serviceable residential land within the north western growth precinct’. Chapter 9 of the Strategy sets out strategic directions for green field development, which includes rezoning ‘Wangaratta Golf Course land fronting Wangaratta-Yarrawonga Road Waldara to facilitate a residential growth opportunity by rezoning the land as General Residential Zone.'
Strategic justification is further provided in the attached draft Explanatory Report, a document required to be prepared as part of a planning scheme amendment (Attachment 2). It is noted that the Explanatory Report may be subject to minor changes if Amendment C72 progresses to exhibition.

**Consultation**

Preliminary assessment of the proposal has been done by service agencies, at the request of NESD. As a result of feedback from some of the agencies, a series of draft permit conditions have been prepared and submitted by the NESD as part of the proposal as required.

A draft Planning Permit must be exhibited with Amendment C72. Full exhibition of the amendment will include notice to all relevant agencies as well as all potentially affected landowners/occupiers.

**Previous proposal – Amendment C41 (AmC41)**

Amendment C41 sought to rezone land located north of the Woodland Grove and Wangaratta-Yarrawonga Road to enable a 50 lot residential subdivision. The subdivision pattern included a central circular road surrounding an area of open space. Residential lot sizes varied between 504m² and 1272m².

**Current proposal – Amendment C72**

The current proposal seeks to rezone a section of the golf course land, located south of the intersection of Woodland Grove and Wangaratta-Yarrawonga Road.

The current proposal will be a staged multi lot subdivision, which is proposed to incorporate 59 residential lots across three stages.

In comparison with the previous lot layout (AmC41), the new subdivision proposal provides greater lot diversity, improved pedestrian connectivity, including the establishment of a shared pathway within the subdivision and along the golf course.

The immediate access would be via a newly created access opposite Woodland Grove. Provision is also made for a second connection to the Wangaratta – Yarrawonga Road as part of the future upgrade of the Wangandary Road intersection.

The subdivision has lot sizes varying between 500m² and 1422m², includes the nomination of building envelopes designed to retain vegetation along with building design guidelines to be attached to the titles to achieve a unique development outcome, including views to and from the golf course.

The new proposal also nominates a 2166m² lot (Lot 1) designated for potential future golf course accommodation.

On balance the new proposal achieves a more site responsive design outcome focused on capitalising on the unique golf course setting.
Implications

Policy Considerations

The proposed development and rezoning is consistent with Councils Population and Housing Strategy 2013, which specifically identifies the golf course site as a ‘strategically important site as it provides vacant and readily serviceable residential land within the north western growth precinct’.

Chapter 9 of the Strategy also sets out strategic directions for green field development, which includes rezoning ‘Wangaratta Golf Course land fronting Wangaratta-Yarrawonga Road Waldara to facilitate a residential growth opportunity by rezoning the land as General Residential Zone.

Financial/Economic Implications

A private proponent driven amendment to the Wangaratta Planning Scheme requires a significant amount of Council officer time and resources. This investment by Council is not adequately recouped through fees from the proponent. Hence, Council must be prepared to absorb some of the costs associated with the amendment before deciding to proceed.

The proponent is required to pay fees in stages to Council under the Planning and Environment Fees Regulations 2000. Stage 1 fees, being to consider the amendment, formally prepare and exhibit the amendment, and consider any submissions which do not seek a change to the amendment, are $798.00.

There is also a requirement under section 96C(9) of the Act that the proponent must pay to Council the cost of any notice of the amendment and the application given under the Act. Any cost associated with a Panel Hearing, if any, will be borne by the proponent.

Legal/Statutory

There is a robust statutory process under section 96A of the Act to allow Council to prepare and exhibit Amendment C72.

Social

There has previously been much community interest in a similar proposal, particularly by those residents living close to the subject land. Issues raised by residents in the Amendment C41 process include the impacts of increased vehicle traffic and stormwater, a change to the low density character of the area, and impacts on a significant ‘gateway’ entrance to Wangaratta. It is expected that there will be further resident input into this proposal noting that the location and proposal has substantially changed.
Environmental/Sustainability Impacts

A number of environmental issues are raised in the attached Explanatory Report. The subject land is partially affected by the Land Subject to Inundation Overlay. Detailed design of the proposed subdivision must address development in these areas as well as adequate stormwater management.

There is proposed to be an amount of native vegetation removal in order to accommodate the subdivision layout, and changes to the remodelled golf course and these will be considered as part of any revegetation or offsetting.


This report supports the 2013-2017 Council Plan:

We will plan and make decisions for the future:

by identifying future development areas and giving consideration to potential planning scheme amendments

The non-negotiables

We will plan and make decisions for the future by identifying future development areas and giving consideration to potential planning scheme amendments and developer contributions.

Everyone can access a range of recreation facilities and programs that encourage an active and healthy lifestyle.

Strategic Links

a) Rural City of Wangaratta 2030 Community Vision

‘The Rural City of Wangaratta has not grown for growth’s sake. Population and housing expansion has been well considered, planned and managed, with moderate and well-paced growth occurring in line with the creation of employment and infrastructure and services provision.’

The proposal is generally consistent with this section of the Community Vision and action item 20 of Councils Population and Housing Strategy 2013 which nominates the following:

‘rezoning of 5.8ha of the Wangaratta Golf Course land fronting the Wangaratta-Yarrawonga Road Waldara to facilitate a residential growth opportunity by rezoning the land as General Residential Zone.’
Risk Management

The majority of the risks associated with this matter are considered minor.

<table>
<thead>
<tr>
<th>Risks</th>
<th>Likelihood</th>
<th>Consequence</th>
<th>Rating</th>
<th>Mitigation Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public submissions oppose the Amendment</td>
<td>Moderate</td>
<td>Unresolved submissions will require either abandonment of the amendment or referral to a Planning Panel.</td>
<td>N/A</td>
<td>Council to consider options following exhibition of the amendment.</td>
</tr>
</tbody>
</table>

Consultation/Communication

<table>
<thead>
<tr>
<th>Level of participation</th>
<th>public</th>
<th>Promises to the public/stakeholders</th>
<th>Tools/Techniques</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inform</td>
<td></td>
<td>We will keep you informed.</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Formal notification process under section 19 of the Planning and Environment Act 1987 including notifying all potentially affected landowners and relevant agencies.</td>
</tr>
<tr>
<td>Consult</td>
<td></td>
<td>We will listen to and acknowledge concerns and provide feedback on how public input influenced the decision.</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Formal submissions process to allow and encourage feedback; potential Panel process to address outstanding submissions.</td>
</tr>
<tr>
<td>Involve</td>
<td>N/A</td>
<td>N/A</td>
<td></td>
</tr>
<tr>
<td>Collaborate</td>
<td>N/A</td>
<td>N/A</td>
<td></td>
</tr>
<tr>
<td>Empower</td>
<td>N/A</td>
<td>N/A</td>
<td></td>
</tr>
</tbody>
</table>

Officers believe that appropriate preliminary consultation has occurred and the matter is now ready for Council consideration to proceed to the step phase in the process.

Options for Consideration
Option 1: (Recommended)
Request authorisation to prepare and exhibit Amendment C72 from the Minister for Planning, including the development of a 'Draft' planning permit in consultation with relevant service providers and referral agencies.

Option 2: (Not Recommended)
Request further changes to the amendment from proponent.

Option 3: (Not Recommended)
Do not proceed with Amendment C72

Conclusion

Draft Amendment C72 seeks to rezone part of the land owned by the Wangaratta Golf Club, to facilitate an integrated multi lot residential subdivision.

The current golf course zoning (Special Use Zone 4) cannot currently facilitate the outcome as requested by the applicant. It is considered that the applicant has provided sufficient documentation to Council, to allow the progression of the amendment including the development of a draft permit for exhibition of the amendment.

On this basis, Council must consider if it is willing to accept this private proponent driven amendment and progress to seeking authorisation to prepare and exhibit the amendment from the Minister for Planning.

Attachments
1. Attachment 1 Am C72 Overall Development Plan
2. Attachment 2 C72 Draft Explanatory Repor
17. SPECIAL COMMITTEE REPORTS

Nil
18. ADVISORY COMMITTEE REPORTS

18.1 ADVISORY COMMITTEE REPORTS

Meeting Type: Ordinary Council Meeting
Date of Meeting: 21 June 2016
Author: Executive Assistant Corporate Services
File Name: N/A
File No: 10.020.002

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Executive Summary

Minutes of the following Advisory Committee Meetings are reported to Administrators for information (refer attachments)

1. The Place Naming Committee held a meeting on 11 May 2016.
2. The Audit Advisory Committee held a meeting on 2 May 2016.
3. The Agriculture and Agribusiness Advisory Committee held meeting on 7 March and 9 May 2016.

RECOMMENDATION:

That Council notes these minutes.

Attachments

1. Place Naming Committee Meeting Minutes
2. Audit Advisory Committee Meeting Minutes
3. Agriculture and Agribusiness Meeting Minutes
19. RECORDS OF ASSEMBLIES OF ADMINISTRATORS

19.1 RECORDS OF ASSEMBLIES OF ADMINISTRATORS

Meeting Type: Ordinary Council Meeting
Date of Meeting: 21 June 2016
Author: Executive Assistant Corporate Services
File Name: Records of Assemblies of Administrators
File No: 10.020.020

Executive Summary

An “Assembly of Administrators” is a meeting at which matters are considered that are intended or likely to be the subject of a Council decision and is either of the following:
- a meeting of an advisory committee where at least one Administrator is present; or
- a planned or scheduled meeting that includes at least half the Administrators and at least one Council officer.

At an assembly of Administrators, a written record is kept of:
- the names of all Administrators and members of the Council staff attending;
- the matters considered;
- any conflict of interest disclosures made by an Administrator attending; and
- whether an Administrator who has disclosed a conflict of interest leaves the assembly.

The written record of an assembly of Administrators is, as soon as practicable:
- reported at an Ordinary Meeting of the Council; and
- incorporated in the Minutes of that Council meeting.

<table>
<thead>
<tr>
<th>Date</th>
<th>Meeting details</th>
<th>Refer</th>
</tr>
</thead>
<tbody>
<tr>
<td>10 May 2016</td>
<td>Administrators Briefing Forum</td>
<td>Attachment</td>
</tr>
<tr>
<td>17 May 2016</td>
<td>Pre-Council Meeting with Greta Hansonville Hall Committee</td>
<td>Attachment</td>
</tr>
<tr>
<td>23 May 2016</td>
<td>Administrators Meeting</td>
<td>Attachment</td>
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<td>24 May 2016</td>
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<td>31 May 2016</td>
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<td>7 June 2016</td>
<td>Administrators Briefing Forum</td>
<td>Attachment</td>
</tr>
<tr>
<td>14 June 2016</td>
<td>Administrators Briefing Forum</td>
<td>Attachment</td>
</tr>
</tbody>
</table>

RECOMMENDATION:

That Council receives the reports of Assemblies of Administrators.
Attachments

1. Assembly of Administrators - May /June 2016
20. **NOTICES OF MOTION**

Nil

21. **URGENT BUSINESS**

22. **PUBLIC QUESTION TIME**

23. **CONFIDENTIAL BUSINESS**

Nil

24. **CLOSURE OF MEETING**